

# Government-to-Government 2018 Activity Report

## Oregon Department of Transportation

### Introduction

In accordance with Oregon Revised Statute 182.166, the Oregon Department of Transportation (ODOT) submits this report to Governor Kate Brown and the Legislative Commission on Indian Services. This report identifies the ODOT divisions, regions, and individuals responsible for developing and implementing programs that affect the nine federally recognized tribal governments in Oregon. The information in this report was provided by each of the ODOT divisions and regions and was compiled by ODOT's Director's Office.

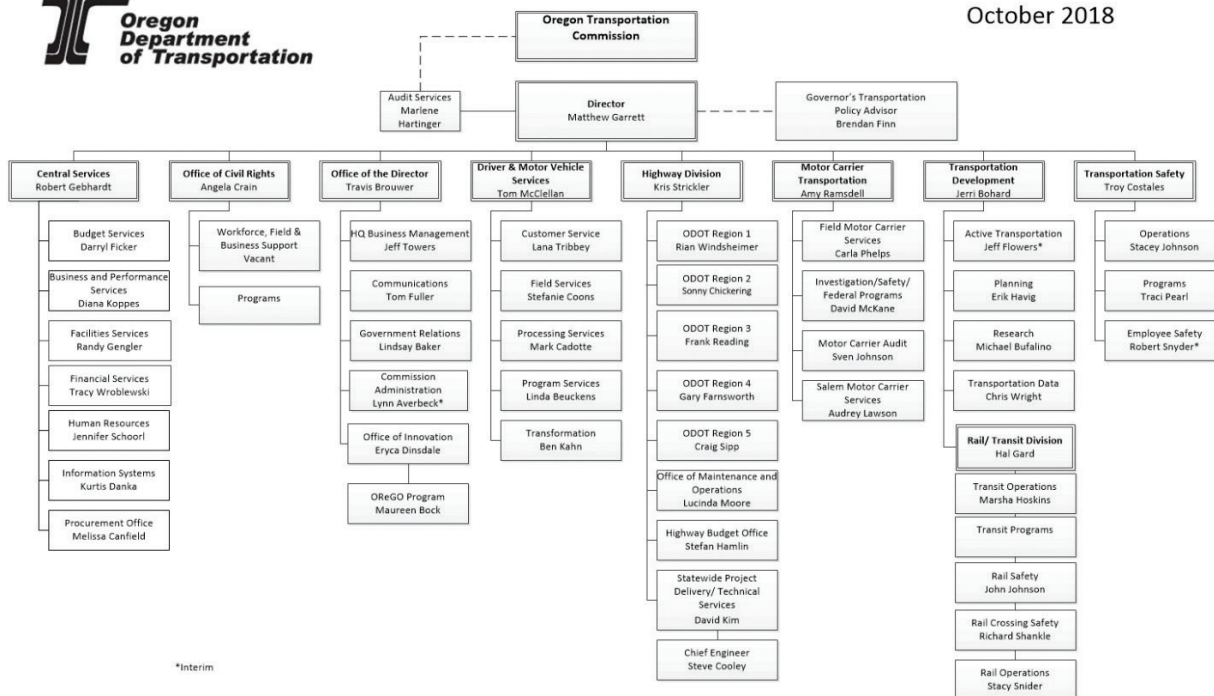
In accordance with Oregon Revised Statute 182.164, ODOT has adopted an official policy statement guiding the department's interactions with tribal governments. ODOT Policy INT 13 was most recently revised on July 11, 2016. This policy states:

It is the policy of the Department, pursuant to ORS 182.162 et. seq., to promote and enhance government-to-government relations between the Department and the federally-recognized American Indian Tribes in Oregon through programs that include tribes in the development and implementation of transportation projects and other activities which may affect tribal lands, resources, or interests.

ODOT's mission is to provide a safe, efficient transportation system that supports economic opportunity and livable communities for Oregonians. To accomplish this mission, ODOT is organized into nine divisions under the overall direction of agency Director Matthew Garrett. Each of these divisions has varying degrees of tribal interaction and involvement, which will be discussed individually in the proceeding report.



October 2018



\*Interim

## Table of Contents

Director’s Office ..... 3

Office of Civil Rights ..... 5

Fuels Tax Group ..... 9

Driver and Motor Vehicle Services Division (DMV) ..... 9

Highway Division ..... 10

Highway Division: Region 1 ..... 12

Highway Division: Region 2 ..... 13

Highway Division: Region 3 ..... 14

Highway Division: Region 4 ..... 17

Highway Division: Region 5 ..... 20

Highway Division: Geo-Environmental Section ..... 24

Motor Carrier Transportation Division ..... 27

Rail and Public Transit Division ..... 27

Rail and Public Transit Division: Rail Section ..... 28

Public Transit Section ..... 28

Transportation Development Division ..... 35

Transportation Safety Division ..... 39

## Director's Office

### About

ODOT Director Matthew Garrett and his staff oversee the management of the department from the headquarters office on the Oregon State Capitol Mall in Salem. Located within the Director's Office are the Government Relations Section, the Communications Section, the Ask ODOT Citizen's Representative Office, and the support staff for the Oregon Transportation Commission.

### Government Relations

The majority of Director's Office tribal interactions occur through the Government Relations Section. This section works to guide ODOT's participation in state and federal legislative efforts and to build intergovernmental relationships with tribes to advance the agency's mission.

ODOT's tribal liaison function is housed in the agency's Government Relations Section and is administered by Trevor Sleeman (see contact info above). The tribal liaison serves as the central point of contact at ODOT for tribal governments looking to access ODOT's programs, services, and personnel. ODOT's tribal liaison works centrally to promote communication and positive government-to-government relationships with each of Oregon's tribes. The tribal liaison also works internally with ODOT staff statewide to ensure tribal governments are appropriately involved in the agency's business. While ODOT's regional staff frequently engage with tribes on local operational issues like winter maintenance or vegetation management, the tribal liaison interacts with tribal governments on broader

policy matters. This can involve a number of issues ranging from tribal employment rights to broader statewide policy initiatives. In addition to this direct policy work with tribes, the tribal liaison also participates in meetings of the Legislative Commission on Indian Services clusters on cultural resources, natural resources, and economic development. The tribal liaison also disseminates to tribes information regarding state and federal grant programs and provides regular updates to agency management regarding issues of interest to tribal governments.

### Winter Maintenance Strategy

ODOT's Tribal Liaison spent a significant amount of time in 2018 working on the implementation of the [Winter Maintenance Strategy](#). Section 136 of [House Bill 2017](#) required ODOT to develop a new strategy for winter maintenance using rock salt or other solid salts for ice and snow removal purposes. The development of the strategy and the fulfilling of the associated legislative requirements required communication and coordination with several tribal governments. ODOT's Tribal Liaison also communicated frequently with the membership of both the Cultural Resources Cluster and the Natural Resources Work Group. The Oregon Transportation Commission ultimately adopted the strategy in June.

### Tribal Coordination in Planning

In 2018, the Federal Highway Administration asked ODOT to strengthen its tribal involvement processes and policies for long range

### KEY CONTACTS

#### Matthew Garrett

Director  
(503) 986-3452  
[Matthew.L.Garrett@odot.state.or.us](mailto:Matthew.L.Garrett@odot.state.or.us)

#### Travis Brouwer

Assistant Director  
(503) 986-4214  
[Travis.Brouwer@odot.state.or.us](mailto:Travis.Brouwer@odot.state.or.us)

#### Trevor Sleeman

Senior Federal Affairs Advisor  
and Tribal Liaison  
(503) 986-3448  
[Trevor.D.Sleeman@odot.state.or.us](mailto:Trevor.D.Sleeman@odot.state.or.us)

planning and for capital improvement plan development. ODOT’s Tribal Liaison participated in several internal ODOT meetings to refine existing processes and policies. It is anticipated that ODOT will begin reaching out to tribal governments in 2019 for input.

**Training**

In 2018, ODOT’s Tribal Liaison earned a Professional Certificate in Tribal Relations from Portland State University’s Institute for Tribal Government. Training subcomponents included discussions with a wide array of tribal members and representatives, as well as formal visits to a number of reservations.

Specific government relations interactions with tribal governments in 2019:

- **January 9:** Tribal Liaison participated in the Cultural Resources Cluster meeting in Grand Ronde.
- **January 23:** Tribal Liaison participated in the Natural Resources Work Group meeting in Salem.
- **January 25:** ODOT’s Diversity Action Team hosted Confederated Tribes of Siletz Indians Vice Chairman Bud Lane at ODOT headquarters for a discussion of language programs and culture. Tribal Liaison participated in this event.
- **February 22:** Tribal Liaison participated in the Legislative Commission on Indian Services lunch discussion in Salem.
- **May 2:** Tribal Liaison traveled to Roseburg to participate in a cultural resources consultation meeting with the Cow Creek Band of Umpqua Tribe of Indians.
- **October 24-25:** Tribal Liaison participated in the Grand Ronde History and Culture Summit.
- **November 27:** ODOT Director and Tribal Liaison participated in the Legislative Commission on Indian Services annual Government-to-Government Summit.

- **December 12:** Tribal Liaison participated in a cultural resources consultation meeting with the Confederated Tribes of Grand Ronde.

**Area Commissions on Transportation**

The Oregon Transportation Commission, ODOT’s governor-appointed oversight body, is supported by staff in ODOT’s Director’s Office. In 1996, the Oregon Transportation Commission authorized the creation of regionally based transportation advisory commissions known as Area Commissions on Transportation to expand opportunities for local citizen involvement in ODOT’s decision-making. Tribal leaders are important participants on area commissions across the state. Area commissions address transportation issues broadly with primary focus on the state transportation system. Area commissions consider regional and local transportation issues that affect the state system, and they work with other local organizations dealing with transportation-related issues.

Area commissions play a key role in developing the Statewide Transportation Improvement Program, ODOT’s four-year transportation capital improvement plan. Through an in-depth public process, and following adopted project eligibility criteria, area commissions meet regularly to prioritize transportation problems and solutions and to recommend projects in their area for inclusion in the Statewide Transportation Improvement Program.

All areas of the state are represented by area commissions. All nine federally recognized tribes are voting members on at least one area commission.

**AREA COMMISSIONS ON TRANSPORTATION**

Current listing of area commissions:

Northwest Oregon Area Commission on Transportation  
No current tribal representation

Mid-Willamette Valley Area Commission on Transportation:  
Confederated Tribes of Grand Ronde

Cascades West Area Commission on Transportation:  
Confederated Tribes of Siletz Indians

Southwest Oregon Area Commission on Transportation  
Coquille Indian Tribe

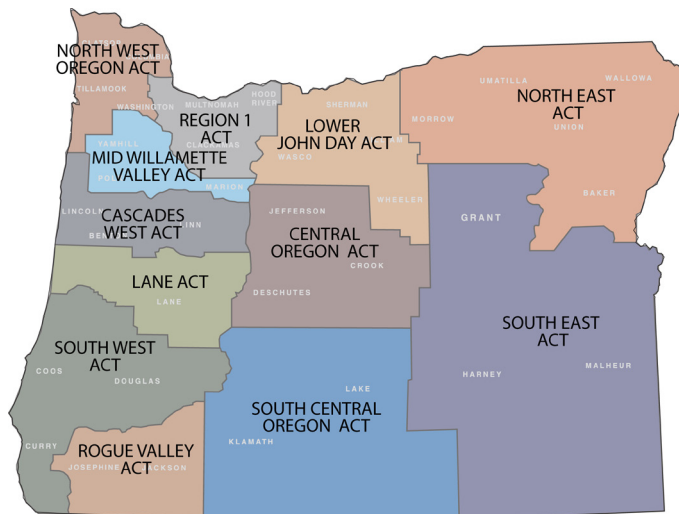
Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians

Cow Creek Band of Umpqua Tribe of Indians

Rogue Valley Area Commission on Transportation  
No current tribal representation

Lower John Day Area Commission on Transportation  
Confederated Tribes of Warm Springs

Central Oregon Area Commission on



Transportation  
Confederated Tribes of Warm Springs

South Central Oregon Area Commission on Transportation  
The Klamath Tribes

North East Area Commission on Transportation  
Confederated Tribes of the Umatilla Indian Reservation

Southeast Area Commission on Transportation  
Burns Paiute Tribe

Lane Area Commission on Transportation  
Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians

Region 1 Area Commission on Transportation  
No current tribal representation

**Office of Civil Rights**

**About**

The Office of Civil Rights manages ODOT’s implementation of federal and state programs that provide equal access to services and economic opportunities for all. All five ODOT regions are required by the Federal

Highway Administration to house an Office of Civil Rights Field Coordinator who works at the regional level to carry forward the Office of Civil Rights’ mission, values, and program information.

**KEY CONTACTS**

**Angela Crain**  
Office of Civil Rights Manager  
(503) 986-5753  
Angela.M.Crain@odot.state.or.us

The Office of Civil Rights has several programs that affect the nine federally-recognized tribes, and individual tribe members in Oregon. These programs include:

- Tribal Employment Rights Ordinance Memorandum of Understanding agreements
- Workforce Development, Equal Employment Opportunity, On-The-Job Training Programs
- Disadvantaged Business Enterprises Program
- Emerging Small Business Program
- Small Contracting Program
- Title VI Program

**Interactions with Tribes**

**Tribal Employment Rights**

The most typical area of tribal interaction is through the implementation of the current memoranda of understanding ODOT has with the Confederated Tribes of the Umatilla Indian Reservation, the Confederated Tribes of Grand Ronde and the Confederated Tribes of Warm Springs to implement the “Indian hiring preference” provision in federal law.

The United States Code, Title 23, Section 140 (“Indian Employment and Contraction”) established preferential employment of Indians living on or near a reservation on federally funded construction projects and contracts on Indian reservation roads. This section of US Code also states that, “States may implement a preference for employment of Indians on projects carried out under this title near Indian reservations.”

ODOT’s Office of Civil Rights is identified as the State Liaison for the Tribal Employment Rights Office Memorandum of Understanding agreements with the Confederated Tribes of the Umatilla Indian Reservation, the Confederated Tribes of Grand Ronde, and the Confederated Tribes

of Warm Springs. These signed agreements ensure that the Tribal Employment Rights Ordinance and the “Indian hiring preference” provisions of United States Code are followed for all federally funded construction projects either on or near the reservation. For each construction project subject to the agreement, hiring goals and compliance fees are coordinated between the tribal employment rights offices and ODOT regional offices. Construction projects that are subject to Indian hiring preference provisions allow these tribes the ability to set hiring goals for a tribal workforce as well as to collect fees for working within their recognized boundaries.

**Workforce Development Program**

ODOT and the Oregon Bureau of Labor and Industries are committed to assisting construction contractors in the highway construction trades. ODOT’s goal in creating the Workforce Development program is to find, train, and employ a diverse, skilled workforce that is prepared to meet upcoming construction demands. This program is designed to expand diversity in employment, increase apprenticeship participation, and increase training resources and opportunities for highway construction jobs throughout Oregon. This program provides pre-apprenticeship classes to help diverse applicants develop the skills and knowledge they need to become qualified apprentices.

The Workforce Development Program, Equal Employment Opportunity, and On-the-Job Training programs directly impact individual tribal members as tribal apprentices are utilized through On-the-Job Training opportunities on ODOT projects. This program also offers supportive services to diverse apprentices. Supportive services include: Transportation-Travel assistance, Lodging/Per-Diem (meals-incidentals), Child Care Support, Tools and Job Related Supplies and Retention Services. The purpose of these supportive services is to keep apprentices in their programs so they will finish their programs and journey out.

**Max Bernstein**  
 Region 1 Civil Rights Field  
 Coordinator  
 (503) 731-4560  
 Max.G.Bernstein@odot.state.or.us

**Katie Gillespie**  
 Region 1 Civil Rights Field  
 Coordinator  
 (503) 731-4433  
 Katie.J.Gillespie@odot.state.or.us

**Paul Joiner**  
 Region 2 Civil Rights Field  
 Coordinator  
 (503) 986-2834  
 Paul.B.Joiner@odot.state.or.us

**Christie Meacham**  
 Region 3 Civil Rights Field  
 Coordinator  
 (541) 957-6398  
 Christie.Meacham@odot.state.or.us

**Sandy Lowe**  
 Region 5 Civil Rights Field  
 Coordinator  
 (541) 963-1901  
 Sandy.Lowe@odot.state.or.us

**Julie Myers**  
 External Workforce Programs/  
 Region 4 Civil Rights Field  
 Coordinator  
 (541) 388-6065  
 Julie.L.Myers@odot.state.or.us

**Codi Trudell**  
 Disadvantaged Business  
 Enterprise Program Manager  
 (503) 986-4355  
 Codi.A.Trudell@odot.state.or.us

**Carroll Cottingham**  
 Intermodal Civil Rights Manager  
 (503) 986-3169  
 carroll.j.cottingham@odot.state.or.us

### Equal Employment Opportunity

This program is a federally required affirmative action program that must be implemented by contractors and subcontractors with contracts and subcontracts of \$10,000 and more on all federally funded construction projects. Under this program, all affected contractors are required to provide equal employment opportunities to presumed socially and economically disadvantaged groups. The program sets goals for minority and female participation, which are expressed in terms of the contractor’s aggregate workforce in each trade on all construction work in a covered area.

### Disadvantaged Business Enterprise Program

A Disadvantaged Business Enterprise firm includes small businesses that are at least 51% owned by: women, minorities (African Americans, Hispanic Americans, Native Americans, Asian-Pacific Americans and Subcontinent Asian Americans). Firms are required to be a certified Disadvantaged Business Enterprise to participate in the Disadvantaged Business Enterprise Program. The U.S. Department of Transportation establishes criteria for certification that applies to Disadvantaged Business Enterprise-eligible firms seeking contracts funded with federal transportation related money. ODOT’s Regional Field Coordinators provide outreach to known Native American owned business to provide information on how to seek certification.

### Emerging Small Business Program

The mission of the Emerging Small Business Program is to create new and innovative contracting opportunities for Oregon’s small business community. The program also strives to assist emerging small businesses in overcoming barriers to participating in the state’s extensive public contracting procurement programs. Regional Field Coordinators provide outreach to known Native American-owned business to provide information on how to seek certification.

### Small Contracting Program

The primary goal of the Small Contracting Program is to provide a contracting mechanism for outreach to business entities. The Small Contracting Program is a means for building effective working relationships with knowledge and experience working as a prime contractor on an ODOT project. In addition to this goal, ODOT staff provides a mentor relationship with these firms to help them develop the skills required to be successful in contracting. Regional Field Coordinators provide outreach to known Native American-owned firms which can benefit from registering their business with the program.

### Title VI Program

The Title VI Program was implemented to address nondiscrimination laws that impact transportation investment decision making. Title VI of the Civil Rights Act of 1964 prohibits discrimination on the basis of race, color, national origin, gender, age, and disability in the ODOT’s programs, activities and services. The purpose of the Title VI is to ensure that public funds are not spent in a way that encourages, subsidizes, or results in discrimination. The Office of Civil Rights Intermodal Manager has regular contact with seven of the nine federally recognized tribes to assist with the development and collection of transit related Title VI plans and semi-annual Disadvantaged Business Enterprise usage reports.

### Specific Interactions in 2018

- **January 8:** Region 1 staff discussions with the Confederated Tribes of Warm Spring on the upcoming Region 1 Project Selection and the first project for Warm Springs. Discussions of the Compliance agreements and expectations going forward for Region 1 projects.
- **Beginning January 9, and throughout 2018:** Region 3 Field Coordinator contacted, met with, updated, and worked with the Cow Creek Band of Umpqua Tribe of Indians (CEO, Tribal

Operations Manager, Tribal Board, etc. and Seven Feathers Convention Center’s Facilities, Security and Event Manager, etc.) regarding the partnership, vision, dates and mission of the 2019 Southern Oregon Trade Careers Expo and future expos.

- **January 25:** Office of Civil Rights Region 1 staff presented on tribal employment rights at the annual Construction Project Civil Rights & Labor Compliance training offered to ODOT, local agency & consultant project management staff & contract administration staff. Co-presented by Confederated Tribes of Grand Ronde compliance officer.
- **January 30:** Region 1 Staff attended a meeting with the Confederated Tribes of Warm Springs regarding a project specific subcontractor meeting to discuss tribal employment rights and how compliance agreements work for the prime contractor and subcontractors.
- **February 21:** Office of Civil Rights Manager and staff participated in the first 2018 quarterly Tribal Employment Rights Office certification training held by the Confederated Tribes of Warm Springs.
- **February 23:** Office of Civil Rights Manager & Region staff attended the Confederated Tribes of Grand Ronde Tribal Employment Rights Office appreciation and awards dinner.
- **February 23rd:** Confederated Tribes of Warm Springs and Region 1 staff discussed scope of work on a selected tribal employment rights project and alternative project selections.
- **May 1:** ODOT staff participated in the 2018 quarterly tribal employment rights ordinance certification training held by the Confederated Tribes of Warm Springs.

- **August 9:** Region 5 Field Coordinator attended contractor tribal employment rights ordinance Certification workshop in Pendleton.
- **August 21:** Office of Civil Rights Manager and staff, along with Region 4 staff and the Department of Justice met with the Confederated Tribes of Warm Springs for new Memorandum of Understanding negotiations.
- **October 2 and 3:** Region 5 Field Coordinator attended Pacific Northwest Tribal Employment Rights Region Fall Conference.
- **October 16:** Region 3 Field Coordinator shared apprenticeship and ODOT internship information with attendees as an exhibitor at the Coquille Indian Tribe’s Third Annual Coos County College and Career Fair.
- **November 8:** Region 5 Field Coordinator attended tribal employment rights ordinance Contractor Certification workshop at the Nixyaawii Governance Center in Pendleton.
- **2018:** Office of Civil Rights provides Tribal partners with monthly tribal employment rights project employment status reports.
- **Throughout 2018: Office of Civil Rights** staff presents at general inspector certification trainings.
- **Throughout 2018** Region 3 Field Coordinator shared workforce development, events and information with the Cow Creek Band of Umpqua Tribe of Indians Tribal Workforce Development Manager.
- **Throughout 2018** shared workforce development, events and information with the Coquille Indian Tribe’s Higher Education Coordinator.



## Fuels Tax Group

ODOT’s Fuels Tax Group administers the Fuels Tax Laws pursuant to Oregon Revised Statutes Chapter 319. The Fuels Tax Group is part of the Financial Services Branch of ODOT’s Central Services Division.

The Fuels Tax Group administers the fuel tax refund program that, for fuel sold on the reservation, allows tribes to obtain refunds of fuel taxes paid by tribal members for fuel used on reservation lands. Under that program, Fuels Tax Group administers the following intergovernmental agreements:

- **Confederated Tribes of the Umatilla Indian Reservation:** The tribes, and their fuel suppliers, collect state taxes on fuel sold at the Arrowhead Travel Plaza and remit the taxes collected to the Fuels Tax Group. The Fuels Tax Group refunds a portion of the taxes collected to the tribe for tribal use. This agreement has operated successfully for a number of years.
- **Confederated Tribes of Warm Springs:** The tribes, their fuel suppliers, and the operators of two fueling stations on the Warm Springs Reservation, collect state taxes on fuel sold on the reservation and remit the taxes collected to the

Fuels Tax Group. The Fuels Tax Group then refunds a portion of the taxes collected to the tribes for tribal use. On December 7, 2017, the tribes and ODOT executed an amendment to their existing agreement in anticipation of the tribes opening the Plateau Travel Plaza. In March 2018, the Plateau Travel Plaza began operations. This agreement is operating successfully.

- **The Klamath Tribes:** The tribes, and their fuel suppliers, collect state taxes on fuel sold at the Crater Lake Junction Travel Center and remit the taxes collected to the Fuels Tax Group. The Fuels Tax Group refunds a portion of the taxes collected to the tribes for tribal use. This agreement is operating successfully.

Additionally, all federally recognized tribes are eligible to receive refunds of fuels tax paid for fuel used in tribal government vehicles when used for official business. Currently only the Confederated Tribes of the Umatilla Indian Reservation and the Confederated Tribes of Warm Springs apply for refunds. In 2018, the Fuels Tax Group will continue its outreach to inform tribes of the opportunities regarding fuels tax refunds.

### KEY CONTACTS

**Doug Kleeb**  
 Fuels Tax Manager  
 (503) 378-5773  
 Douglas.J.KLEEB@odot.state.or.us

## Driver and Motor Vehicle Services Division (DMV)

### About

ODOT’s Driver and Motor Vehicle Services Division issues driving privileges, identification cards, vehicle registrations, and vehicle titles to members of the nine federally recognized tribes in Oregon. These services can be accessed by tribal members by visiting any of the 60 DMV field offices across Oregon, going online through OregonDMV.com, and via mail at DMV Headquarters.

Tribal identification cards and tribal government-issued birth certificates from members of all nine federally recognized tribes are accepted as proof of identity when applying for a driver license, driver permit, or identification card.

Government-exempt vehicle registrations and license plates are issued to all nine federally recognized tribes when tribal

### KEY CONTACTS

**Tom McClellan**  
 Administrator  
 (503) 945-5100  
 Thomas.L.McClellan@odot.state.or.us

**Linda Beuckens**  
 Program Services Group  
 Manager  
 (503) 945-8941  
 Linda.K.Beuckens@odot.state.or.us

governments apply to register any government-owned vehicles. In addition, the department continues to title and register motor vehicles owned by tribal members which are operated outside of reservation boundaries.

**Interactions with Tribes**

Driver and Motor Vehicle Services makes contact with all tribal governments when implementing new or amended state and/or federal laws, administrative rules or DMV policies. Information is distributed via newsletters, bulletins, fact sheets and frequently asked questions to each tribal government. This communication is distributed throughout the implementation process. Driver and Motor Vehicle Services requests feedback from tribal communities to better understand how a given change will impact communities.

Beginning July 6, 2020, Oregon will begin offering optional federal REAL ID Act compliant driver licenses and identification cards. REAL ID credentials will allow holders to board domestic commercial flights after October 1, 2020. Acceptable documentation for U.S. citizens includes government-issued birth certificates, valid passports, Certificates of Citizenship, or Certificates of Naturalization. Federal REAL ID regulations do not include tribal cards as acceptable documentation. However, TSA will continue to accept federally recognized, tribal-issued photo ID to board domestic commercial aircraft. Tribal

identification cards remain acceptable proof of identity and legal presence documentation for a standard Oregon driver license and identification card.

Oregon is required to undertake a public information program to educate the public about REAL ID cards, requirements and alternatives. The Real ID Communication Plan identifies tribal governments as one of the focuses of the outreach effort. Relevant information will be provided directly to tribal government contacts throughout the REAL ID implementation process.

False document recognition training is delivered to tribal government employees upon request. This type of training is most frequently used to help gaming employees detect altered or counterfeit identity documents.

Driver and Motor Vehicle Services provides photographs, vehicle registered owner information and other records directly to tribal law enforcement agencies. These records are used to aid with ongoing tribal law enforcement investigations.

When contacted by tribal representatives, Driver and Motor Vehicle Services will provide training to volunteers and attend outreach events to provide information to attendees. Driver and Motor Vehicle Services remains committed to reaching out to all tribal communities for participation on committees as appropriate.

**Stefanie Coons**  
 Field Services Group Manager  
 (503) 945-5222  
 Stefanie.L.Coons@odot.state.or.us

**Highway Division**

ODOT's Highway Division is responsible for the maintenance, operations, preservation, and improvement of the state's highway system. The Highway Division is responsible for delivering major construction programs like the large

transportation investment package passed by the Oregon State Legislature in 2017 as well as federally funded projects included in the Statewide Transportation Improvement Program – ODOT's four year capital improvement program. The Highway

Division maintains nearly 2,700 bridges and more than 8,000 centerline miles of state highway. Typical maintenance work includes emergency road repairs, snow removal, vegetation management, patching potholes, and incident response. Several state highways provide access to, or run directly through, tribal lands. The Highway Division's maintenance forces and construction staff frequently interact with tribal governments in this capacity.

**Regions**

Much of the Highway Division's work is accomplished through ODOT's five geographic regions. Each region is responsible for the construction, maintenance, and operations of the state highway system within its boundaries. ODOT's regions serve as the primary liaisons to local governments and other stakeholders, including the Area Commissions on Transportation. ODOT staff members from regional offices participate in local government transportation planning and oversee the delivery of federally funded local projects.

Each region conducts project development and construction activities. Within the regions, these construction activities are divided geographically by area. The area offices typically take the lead in developing environmental documents to address the National Environmental Policy Act in advance of preliminary and final design work. Coordination with tribal governments takes place whenever tribal resources may be impacted.

Once regulatory approvals have been granted, region staff goes through a process of preliminary and final design for ODOT projects with their areas. Area staff coordinates with tribal governments, as appropriate, based on possible impacts identified during the environmental documentation process.



**TRANSPORTATION REGIONS**

After completion of preliminary and final design, area offices manage the construction process. Tribal interests, resources, and concerns, as identified through the environmental documentation process and through preliminary and final design, are managed during the construction process.

Region staff funds and conducts a variety of long-range planning activities, in coordination with local governments, stakeholders, and the general public. These efforts establish public support for system management and improvement priorities and set the stage for subsequent project development and implementation when funding is available.

Each region conducts maintenance activities on the state highway system. Within the regions, these maintenance activities are divided geographically by district. District offices routinely coordinate maintenance activities with tribal governments including, traffic control during events, highway closures and other emergency activities, snow removal and other winter maintenance, lane closures, construction delays, severe weather events, and other restrictions.

Region staff member have some of the most frequent face-to-face interactions with tribes because of their local focus.

## Highway Division: Region 1

### About

ODOT Region 1 encompasses Clackamas, Hood River, Multnomah, and Washington counties. The Region 1 headquarters office is in Portland. Construction project managers' offices in west Portland, east Portland, and Troutdale administer construction contracts which may have tribal involvement. Offices in Clackamas and Troutdale house district maintenance functions. There are no tribal governments headquartered in Region 1.

### Interactions with Tribes

#### Area Commissions on Transportation

The Region 1 Area Commission on Transportation covers Clackamas, Hood River, Multnomah, and Washington counties and does not currently have a tribal government representative as a voting member.

#### Earthquake Ready Burnside Bridge Feasibility Project:

ODOT and the Federal Highway Administration are coordinating with Multnomah County to invite federally recognized tribes with connections to the Burnside Bridge project area to participate in early consultation on the proposed alternatives to create a resilient lifeline crossing over

the Willamette River that will withstand a major earthquake. The Federal Highway Administration is the lead federal agency for compliance with the National Environmental Policy Act. In September 2018, the Federal Highway Administration invited the following tribes to become a Participating Agency in the development of an environmental impact statement: Confederated Tribes of Grand Ronde, Confederated Tribes of Siletz Indians, Confederated Tribes of Warm Springs, and Confederated Tribes of the Umatilla Indian Reservation. ODOT will facilitate the tribal consultation effort and invite tribal governments to meet with the project team to understand the alternatives under consideration and to identify tribal interests in the project area.

#### Project Delivery

ODOT met with the Confederated Tribes of Grand Ronde to discuss Region 1 construction projects on June 7, 2018, and the Confederated Tribes of Siletz Indians to discuss Region 1 projects on May 1, 2018. Additionally, ODOT met with the Confederated Tribes of the Umatilla Indian Reservation and discussed projects in Region 1 of interest to the Tribe on August 22, 2018.

### KEY CONTACTS

#### Rian Windsheimer

Region Manager  
(503) 731-8256  
Rian.M.Windsheimer@odot.state.or.us

#### Tova Peltz

Region 1 Geo-Environmental Manager  
(503) 731-8455  
Tova.R.Peltz@odot.state.or.us

#### Stephen Hay

Interim Region 1 Geo-Environmental Manager  
(503) 731-8306  
stephen.hay@odot.state.or.us

#### Paul Scarlett

Region 1 East Area Manager  
(503) 731-3186  
paul.scarlett@odot.state.or.us

#### Shelli Romero

Region 1 Metro Central Area Manager  
(503) 731-8231  
shelli.romero@odot.state.or.us

#### Matt Freitag

Region 1 West Area Manager  
(503) 731-4998  
matthew.d.freitag@odot.state.or.us

#### Katie Gillespie

Region 1 Civil Rights Field Coordinator  
(503) 731-4433  
katie.j.gillespie@odot.state.or.us

#### Max Bernstein

Region 1 Civil Rights Field Coordinator  
(503) 731-4560  
max.g.bernstein@odot.state.or.us

#### Roy Watters

Region 1 Archaeologist  
(503) 986-3375  
roy.watters@odot.state.or.us

#### Tobin Bottman

Region 1 Archaeologist  
(503) 986-3783  
tobin.c.bottman@odot.state.or.us

## Highway Division: Region 2

### About

ODOT Region 2 encompasses Benton, Clatsop, Columbia, Lane, Linn, Marion, Polk, Tillamook, and Yamhill counties, and a portion of western Washington County. The Region 2 headquarters office is in Salem. Offices in Salem, Astoria, Corvallis, and Springfield house local maintenance, planning, project delivery, and construction functions. The government offices of the Confederated Tribes of Grand Ronde and the Confederated Tribes of Siletz Indians are within Region 2.

### Area Commissions on Transportation

Region 2 includes four area commissions on transportation. The Mid-Willamette Valley Area Commission on Transportation covers Marion, Polk, and Yamhill counties. The Confederated Tribes of Grand Ronde participate as full voting members on this area commission. The Cascades West Area Commission on Transportation covers Linn, Benton, and Lincoln counties. The Confederated Tribes of Siletz Indians participate as full voting members on this area commission. The Lane Area Commission on Transportation covers Lane County. The Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians participate as full voting members on this area commission. The Northwest Oregon Area Commission on Transportation covers Clatsop, Tillamook, Columbia, and rural western Washington counties; no tribal government is represented on this area commission.

### Interactions with Tribes

#### Region 2 Maintenance

Highway maintenance activities in Region 2 are conducted through district offices in Salem, Astoria, Corvallis, and Springfield. Region 2's district offices routinely coordinate maintenance activities with tribal governments. Typical activities include traffic control during events, highway

closures and other emergency activities, lane closures, construction delays, severe weather events, and other restrictions.

### Region 2 Construction and Project Delivery

#### *Newberg Dundee Bypass*

The Newberg Dundee Bypass was opened to traffic in late 2017. This project was made possible in part because of a generous contribution of \$4 million from the Confederated Tribes of Grand Ronde. The Confederated Tribes of Grand Ronde have indicated an interest in naming the bridge over Chehalem Creek between Newberg and Dundee. Region 2's construction staff outlined the process for naming the bridge and anticipates working with the tribes on the naming in 2019.

#### *US 20: Pioneer Mountain – Eddyville*

Region 2 construction staff and the Confederated Tribes of Siletz Indians met in the summer of 2016 to restart negotiations for the transfer of surplus ODOT property to the tribes that is currently within the US 20 Pioneer Mountain – Eddyville project area. These negotiations have been ongoing and are now expected to conclude in 2019 with an agreement between the Confederated Tribes of Siletz Indians and ODOT. The area being addressed for transfer includes land adjacent to the Yaquina River.

### Region 2 Planning and Development Review

Region 2 funds and conducts a variety of long-range planning activities, in coordination with local governments, stakeholders, and the general public. These efforts establish public support for system management and improvement priorities and set the stage for subsequent project development and implementation when funding is available.

Region 2 provides funding for and

### KEY CONTACTS

#### **Sonny Chickering**

Manager  
(503) 986-2631  
Sonny.P.Chickering@odot.state.or.us

#### **Vivian Payne**

Project Delivery Manager  
(503) 986-2667  
Vivian.B.Payne@odot.state.or.us

#### **Terry Cole**

Planning and Development Review Manager  
(503) 986-2674  
Terry.D.Cole@odot.state.or.us

#### **Tony Snyder**

Area 1 Manager  
(503) 325-9552  
tony.r.snyder@odot.state.or.us

#### **Mark Buffington**

District 1 Manager  
(503) 986-1778  
mark.w.buffington@odot.state.or.us

#### **Lisa Nell**

Area 3 Manager  
(503) 986-2632  
lisa.d.nell@odot.state.or.us

#### **Cole Mullis**

District 3 Manager  
(503) 986-2867  
cole.f.mullis@odot.state.or.us

#### **John Huestis**

Area 4 Manager  
(541) 757-4167  
john.huestis@odot.state.or.us

#### **Brian Morey**

Interim District 4 Manager  
(541) 757-4211  
brian.t.morey@odot.state.or.us

#### **Frannie Brindle**

Area 5 Manager  
(541) 736-9611  
frances.brindle@odot.state.or.us

participates in a variety of local Transportation System Plan (TSP) development and update processes. ODOT works with local governments to include tribal participants to serve in advisory roles or as points of contact in areas where tribal interests are affected, including the following currently active projects.

- Lebanon TSP
- Creswell TSP
- Veneta TSP

Region 2 Planning occasionally takes the lead in developing environmental documents to address the National Environmental Policy Act as part of the project planning process. In 2018, Region 2 tribal coordination began for three planning projects: The Interstate 5 Aurora-Donald Interchange improvement project, possible improvements to Oregon Highway 18 and Oregon Highway 22 near Spirit Mountain Casino, and for an environmental assessment of Oregon Highway 126 between Eugene and Veneta.

At the request of the Confederated Tribes of Siletz Indians, Region 2's Regional Solutions Team Coordinator facilitated an assessment by the Region 2 Traffic Section of possible traffic issues that would result from developing a service station on the Chinook Winds casino property in Lincoln City. Region 2's Traffic Section provided a technical assessment of the possible traffic impacts, particularly those to US 101, and a variety of recommendations that could mitigate the potential impacts.

Region 2's Traffic Section also worked with the Public Works Department of the Confederated Tribes of Grand Ronde to assist in the development of the tribes' Local Road Safety Plan. Subsequently, ODOT staff advised the tribes' Public Works Department about ODOT's All Roads Transportation program (ARTS) project application process and coordinated with Grand Ronde Public Works about the possibility of adding signage in several locations on ODOT highways near Grand Ronde.

**James Gamble**  
 District 5 Manager  
 (541) 726-2541  
[james.gamble@odot.state.or.us](mailto:james.gamble@odot.state.or.us)

**Kurt Roedel**  
 Region 2 Archaeologist  
 (503) 986-6571  
[kurt.roedel@odot.state.or.us](mailto:kurt.roedel@odot.state.or.us)

## Highway Division: Region 3

### About

ODOT Region 3 encompasses Coos, Curry, Douglas, Jackson, and Josephine Counties. The Region 3 headquarters office is in Roseburg. Offices in Roseburg, White City and Coquille house local maintenance and construction functions. The government offices of the Coquille Indian Tribe, the Cow Creek Band of Umpqua Tribe of Indians, and the Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians, are within Region 3.

### Area Commissions on Transportation

Region 3 has two area commissions on transportation. The Rogue Valley Area Commission on Transportation covers

Jackson and Josephine counties, and the Southwest Oregon Area Commission on Transportation covers Coos, Curry, and Douglas counties. The Rogue Valley Area Commission on Transportation includes representation from the Cow Creek Band of Umpqua Tribe of Indians. The Southwest Oregon Area Commission on Transportation includes representation from the Coquille Indian Tribe, the Cow Creek Band of Umpqua Tribe of Indians, and the Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians.

### Interactions with Tribes

#### Region 3 Maintenance

Modification and maintenance of state

### KEY CONTACTS

**Frank Reading**  
 Region Manager  
 (541) 957-3543  
[frank.h.reading@odot.state.or.us](mailto:frank.h.reading@odot.state.or.us)

**Jerry Marmon**  
 District 8 Manager  
 (541) 774-6355  
[Jerry.Marmon@odot.state.or.us](mailto:Jerry.Marmon@odot.state.or.us)

**Darrin Neavoll**  
 District 7 Manager  
 (541) 957-3683  
[Darrin.L.Neavoll@odot.state.or.us](mailto:Darrin.L.Neavoll@odot.state.or.us)

**Art Anderson**  
 Area 8 Manager  
 (541) 774-6353  
[Arthur.H.Anderson@odot.state.or.us](mailto:Arthur.H.Anderson@odot.state.or.us)

highways can potentially have impacts on abutting properties. A number of federally recognized tribes own property, both in fee and in trust, throughout southwestern Oregon; some of that property abuts state highways. Maintenance managers and staff regularly contact tribal governments whose properties or interests might be impacted by maintenance activities.

ODOT maintenance generates approximately 30 projects a year within Region 3. Examples of typical projects include culvert repairs or replacements, scour repairs, and minor drainage improvements. ODOT maintenance is also charged with maintaining the ODOT right-of-way. In general, the Region 3 Archaeologist and Cultural Resource Tribal Liaison consults with the tribes that have ancestral ties to the project location.

***Rivers West Property:***

Region 3 maintenance staff and other ODOT staff have been working with the Cow Creek Band of Umpqua Tribe of Indians on a property ownership transfer/sale requested by the tribe.

***Salt Usage Pilot on I-5***

Region 3 Maintenance has engaged in conversations with the Cow Creek Band of Umpqua Tribe of Indians regarding ODOT’s [Winter Maintenance Strategy](#), the anticipated benefits, and best management practices for addressing environmental concerns.

***Hinds Walnut Tree***

The Confederated Tribes of Siletz Indians expressed an interest in Hinds Walnut trees. During the winter of 2017, a large Hinds Walnut fell onto a state highway and the remainder of the tree had to be removed. The wood was offered to the Confederated Tribes of Siletz Indians, Confederated Tribes of Grand Ronde, and the Cow Creek Band of Umpqua Tribe of Indians. Ultimately, the Confederated Tribes of Siletz Indians did collect some of the wood for tribal use.

**Region 3 Construction and Project Delivery**

Similar to Region 3 maintenance, Region 3 construction staff work with tribal governments whose properties or interests might be impacted by construction activities. This coordination is facilitated by the Region 3 Archaeologist and Cultural Resources Tribal Liaison. Region 3 construction staff is charged with implementing the Statewide Transportation Improvement Program – ODOT’s four year capital improvement program. All projects in this program generated tribal coordination in 2018. Coordination happens early in the design phase, throughout project development, and if requested through the construction phase.

***OR 62: Rogue River Drive-Cleveland Street Streetscape***

In 2016, a safety and transportation enhancement project in the city of Shady Cove in Jackson County required the removal of a large Hinds Walnut tree to construct a water treatment swale. As noted above, the Hinds Walnut is a species of concern to the Confederated Tribes of Siletz Indians and after in person consultation it was determined that ODOT would plant five Hinds Walnut trees at a protected location and monitor the growth over the course of five years. ODOT continues to monitor the Hinds Walnuts and recently provided the Confederated Tribes of Siletz Indians with an update on the progress of the plantings. ODOT environmental staff now routinely looks for opportunities to plant the Hinds walnuts on other reseeding projects throughout the Rogue Valley.

***Hwy 138 Corridor Solutions***

On this project in Roseburg, ODOT Region 3’s construction manager maintained regular communication with staff from the Cow Creek Band of Umpqua Tribe of Indians regarding the nature of construction adjacent to tribal property in Roseburg.

**Mark Usselman**  
Area 7 Manager  
(541) 396-1142  
Mark.Usselman@odot.state.or.us

**Mike Baker**  
Planning Manager  
(541) 957-3688  
Michael.Baker@odot.state.or.us

**Jessica Bochart**  
Region 3 Archaeologist  
(541) 864-8820  
Jessica.Bochart@odot.state.or.us

### Region 3 Environmental

In addition to the above, Region 3 environmental interacts regularly with designated Tribal staff to discuss the Statewide Transportation Improvement Program, Local Agency Program, and maintenance projects. Discussions typically involve the identification of archaeological sites and culturally significant vegetation. Opportunities for collaboration as well as avoidance measures or protections for cultural sites are also discussed.

### Region 3 Planning

Region 3 planning manages the development of state and federally required transportation planning documents. These documents can include plans for future transportation projects to improve the transportation system, to improve safety, and relieve congestion. Plans can also include policies designed to reduce the impact of property development on the transportation system. Planning staff regularly interact with tribes when tribal interests or property might be affected by decisions made in transportation plans.

Planning staff conduct outreach to tribes whose properties and other areas of interest coincide with the study area of a given planning effort. Tribes are invited to participate on review committees for planning efforts. Planning staff annually interact with tribal government staff regarding planning grant programs like the Transportation and Growth Management Program (see Transportation Development Division section of this report for more on this grant program).

Planning staff conduct reviews of potential land use changes and developments. Planning staff have worked with the Coquille Indian Tribe, the Cow Creek Band of Umpqua Tribe of Indians, and the Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians on tribal property developments to ensure that tribal interests and the state transportation system are both accommodated.

Planning staff have or are currently working with the following tribal governments on long-range plans:

#### *Coquille Indian Tribe*

ODOT planning staff and the Coquille Indian Tribe recently completed a comprehensive plan for its properties southwest of the City of Coos Bay. Funded by the Transportation and Growth Management Program, the plan identifies locations for future housing, services, economic development activities, multimodal transportation facilities, infrastructure, parks and open spaces.

#### *Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians*

ODOT planning staff and the Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians recently completed a master plan for Tribe-owned property at the old naval facility at Arago Point. Funded by the Transportation and Growth Management Program, the plan identifies land uses for a destination resort, interpretive center, recreational activities, and improvements to the on-site and nearby multimodal transportation systems.

#### Other Interactions

A Tribe with ancestral ties to lands within Region 3 has expressed concern for an archaeological site within ODOT's right-of-way, which is vulnerable to vandalism. At the request of the tribe, ODOT has obtained concurrence from the Oregon State Historic Preservation Office to conduct selective tree thinning in an effort to deter camping on or near the site. This work has been delayed until 2019. The ODOT Archaeologist and Cultural Resources Tribal Liaison has been in regular contact with the Tribe and taken Tribal recommendations into account when determining the best time to conduct this thinning work.

One tribal government has expressed a desire to harvest camas bulbs and other



culturally sensitive plants within the ODOT right-of-way prior to construction projects. ODOT coordinated with this Tribe on the construction schedule for a slide repair and the opportunity to harvest camas bulbs near Sutherlin.

The Confederated Tribes of Siletz Indians has identified a portion of ODOT right-of-way the tribes would like ODOT to manage for various botanical species of importance. ODOT is in the process of establishing this location as a Special Management Area.

The Region 3 Archaeologist and Cultural Resources Tribal Liaison and the Area Manager attended the Confederated Tribes of the Coos, Lower Umpqua, and Siuslaw Indian’s Tribal Summit in November of 2018.

ODOT Region 3 is implementing a Staging and Disposal pilot program on behalf of the agency. This pilot program is intended to facilitate coordination with tribes regarding contractor designated staging areas

## Highway Division: Region 4

### About

ODOT Region 4 encompasses Crook, Deschutes, Gilliam, Jefferson, Klamath, Lake, Morrow, Sherman, Wasco, and Wheeler counties. The Region 4 headquarters office is in Bend. Offices in Bend, The Dalles, and Klamath Falls house local maintenance and construction functions. ODOT Region 4 primarily interacts with tribal governments in the areas of highway maintenance, construction project delivery, planning, and traffic. The government offices of the Klamath Tribes and the Confederated Tribes of Warm Springs are within Region 4.

### Area Commissions on Transportation

Region 4 includes three area commissions on transportation with tribal representation. The Lower John Day Area Commission on Transportation covers Gilliam, Sherman, Wheeler, and Wasco counties. The Confederated Tribes of Warm Springs participate as full voting members on this area commission. The Central Oregon Area Commission on Transportation covers Crook, Deschutes, and Jefferson counties. The Confederated Tribes of Warm Spring also participate as full voting members on this commission.

The South Central Oregon Area Commission on Transportation covers Klamath and Lake Counties. The Klamath Tribes participate as full voting members on this commission.

### Interactions with Tribes

#### Maintenance

Region 4 is covered by three ODOT highway maintenance districts. Typical highway maintenance activities for Region 4 include emergency response, snow plowing and winter maintenance, and other routine activities to maintain safe operations on state highways for the traveling public. Maintenance District 9, which covers the northern portions of Region 4, works with the Confederated Tribes of Warm Springs on matters related to the ongoing operations of the state highway system. Maintenance District 10, which covers the central part of Region 4, also works with the Confederated Tribes of Warm Springs. Maintenance District 11, which covers the southern portion of Region 4 works with the Klamath Tribes on highway maintenance and operations related issues. ODOT Region 4 maintains US 26 and US 97, both of which are routed through and provide access to tribal lands.

### KEY CONTACTS

#### Bob Bryant

Region Manager  
(541) 388-6184  
Robert.W.Bryant@odot.state.or.us

#### Gary Farnsworth

Region Manager  
(541) 388-6071  
gary.c.farnsworth@odot.state.or.us

#### Pat Cimmiyotti

Interim Region Maintenance Program Manager  
(541) 296-2927  
patrick.n.cimmiyotti@odot.state.or.us

#### Shane Johnson

District 9 Manager  
(541) 296-2215  
shane.r.johnson@odot.state.or.us

#### Joel McCarroll

District 10 Manager  
(541) 388-6169  
joel.r.mccarroll@odot.state.or.us

#### Mike Davis

District 11 Manager  
(541) 883-5538  
mike.l.davis@odot.state.or.us

The routing of US 26 through the Warm Springs Reservation requires close partnership between ODOT and the Confederated Tribes of Warm Springs. This close partnership has resulted in a number of formal agreements and informal coordination meetings. Region 4 maintenance has bi-annual partnering sessions with the Confederated Tribes of Warm Springs to help facilitate ongoing operational coordination on US 26. This operational coordination includes ODOT’s regular attendance at the Confederated Tribes of Warm Springs transportation meetings, ongoing agreements for performing routine maintenance activities within environmentally sensitive areas on the reservation, and an annual winter maintenance coordination meeting. This also includes an interagency agreement that allows ODOT and the Confederated Tribes of Warm Springs personnel to communicate between radio systems during emergencies. During such emergencies, Region 4 maintenance forces frequently cooperate with the Confederated Tribes of Warm Springs public safety officers on highway incidents and wildfires. Region 4 maintenance continually works with the Confederated Tribes of Warm Springs to address hazard tree removal, drainage issues, rock fall hazards, and steep shoulder areas on US 26.

Region 4 Maintenance is also working to include the construction enterprise of the Confederated Tribes of Warm Springs on more ODOT work in the future. The tribes’ construction enterprise continues to help Region 4 with traffic control, which has been working well for both parties, and the construction enterprise has trained 40 people to date. There is potential for a future inter-agency agreement for the construction enterprise to provide traffic control services on ODOT projects.

Similarly, Region 4 maintenance continues to work on an inter-agency agreement with the construction enterprise to share resources for performing highway

pavement preservation work within the reservation in trade for winter sanding material.

In June of 2018 there was a wildland fire on the reservation that required the closure of US 26 for approximately 12 hours. ODOT staff worked with tribal staff and the Incident Management team on traffic management, fire management, and clean up.

The Warm Springs Junction maintenance crew worked with the tribes’ forestry section during May – June 2018 and helped to provide traffic control and removal of downed trees while the tribes’ tree fallers cut down many hazard trees along US 26. Region 4 provided the traffic control and removal, which allowed CTWS fallers to concentrate on cutting down the trees. This collaborative arrangement worked well and facilitated the removal of dozens of concerning hazard trees adjacent to the highway. Region 4 anticipates this arrangement to continue into the future.

At the southern end of Region 4, the District 11 maintenance group works regularly with the Klamath Tribes. In the spring of 2018, maintenance crews inadvertently disturbed a sensitive area important to the tribes. This required close collaboration between ODOT and the tribes to rectify the situation. ODOT’s statewide maintenance best practices were reviewed and updated as a result of this event.

**Construction and Project Delivery**

Through the Lower John Day and Central Oregon Area Commissions on Transportation and through regular coordination, Region 4 Project Delivery staff continues to collaborate with Confederated Tribes of Warm Springs staff on seeking funding opportunities for priority transportation needs. Region 4 also includes staff from the Confederated Tribes of Warm Springs Technical and Emergency Services in the development of construction projects for the Statewide Transportation Improvement

**Bob Townsend**  
Area Manager  
(541) 388-6252  
robert.l.townsend@odot.state.or.us

**Jarod Johnson**  
Area Manager  
(541) 883-5778  
jarod.e.johnson@odot.state.or.us

**David Amiton**  
Interim Planning Manager  
(541)-388-6111  
david.amiton@odot.state.or.us

**Mark Barrett**  
Region 4 Traffic Manager  
(541) 388-6120  
mark.s.barrett@odot.state.or.us

**Teresa Brasfield**  
Region 4 Environmental Program Coordinator  
(541) 388-6041  
teresa.l.brasfield@odot.state.or.us

**Tobin Bottman**  
Region 4 Archaeologist  
(503) 986-3783  
tobin.c.bottman@odot.state.or.us

**Roy Watters**  
Region 4 Archaeologist  
(503), 986-3375  
roy.watters@odot.state.or.us

Program. Region 4 has historically participated in the tribes' transportation coordination meetings and expects to again when they reconvene.

Specific interactions in 2018 included:

- Continued collaboration and partnering on a forthcoming \$7.5+ million safety and pavement preservation project on US 26 in Warm Springs, targeted for 2019 construction.
- Continued collaboration and involvement on a forthcoming \$1.5 million rock fall repair project on US 26 in Warm Springs scheduled for late 2018 and early 2019.
- Region 4 staff also continued participating in partnering sessions with ODOT's Office of Civil Rights Staff and Confederated Tribes of Warm Springs representatives to discuss employment issues affecting tribal members, including implementation of the new tribal employment rights agreement.

Through the South Central Oregon Area Commission on Transportation, the Klamath Tribes participate in the selection and development of construction projects for the Statewide Transportation Improvement Program. The South Central Oregon Area Manager participates in regular meetings with the Klamath Tribes Cultural Resources staff and ODOT archaeologists to discuss projects in development and construction.

- Region 4 staff invites the Klamath Tribes to join other members of the South Central Area Commission on Transportation in a discussion with the Oregon Transportation Commission.
- Region 4 staff has been contacted by the tribes for assistance with access management issues on tribal properties constructed and developed during 2018.

### Traffic

Region 4 Traffic is a technical group that provides expertise on traffic engineering, roadway engineering, and traffic standards. In 2018, Region 4 Traffic group worked extensively with the Confederated Tribes of Warm Springs to conduct traffic investigations and speed studies, to install signage, and to improve the safety of the US 26 Corridor through Warm Springs. Specific interactions included:

- Implemented the tribes' updated Traffic Impact Analysis (TIA) for the Indian Head Casino.
- Completed work with tribes and the City of Madras on improvements related to the proposed truck stop on trust land in Madras.
- Worked with Confederated Tribes of Warm Springs staff and Tribal Council on identifying priorities for the \$1.5 million in safety funding provided by the Oregon State Legislature in 2015.
- Held an open house for this Speed and Safety-related project (Warm Springs Safety Corridor) in late 2017.

### Planning

The Region 4 Planning unit works to develop long-range plans for meeting future transportation needs as well as short-term planning activities for ODOT's construction work. In addition to these planning activities, Region 4 Planning staff works with tribal governments, local jurisdictions, developers, and others to better coordinate land development and transportation. As a part of this coordination, Region 4 Planning staff often works with tribal governments in reviewing land use and development applications. Planning staff also works with tribal governments through the Transportation Growth Management grant program and ODOT's Statewide Planning Research fund to support education, outreach, code-assistance, planning studies, and long-range planning. Specific interactions in 2018 included:

- ODOT partnered with the Confederated Tribes of Warm Springs to fund the Warm Springs Commercial Corridor Safety Plan. This plan as completed in July 2017 and adopted by the Tribal Council. Outcomes from the plan are directly represented in the US26: Warm Springs Corridor project associated with the \$1.5 million in safety funding provided by the Oregon State Legislature to the Confederated Tribes of Warm Springs during the 2015 legislative session. In 2018, the planning department continued to work on the design phase of this project. In April 2018, ODOT and the Confederated Tribes of

Warm Springs submitted a joint application for funding through the Federal Lands Access Program that would further implement safety plan recommendations. This partnership presents an important opportunity for ODOT and the tribes to strengthening a close working relationship.

- ODOT, the Klamath Tribes and the City of Chiloquin have secured a Transportation and Growth Management Program grant to prepare a pedestrian and bicycle plan for the City of Chiloquin and the Klamath Tribes. The planning project is expected to be completed by the end of 2018.

## Highway Division: Region 5

### About

ODOT Region 5 encompasses Morrow, Umatilla, Union, Wallowa, Grant, Baker, Harney and Malheur counties. The Region 5 headquarters office is in La Grande. Offices in La Grande, Ontario and Pendleton house local maintenance and construction functions. The government offices of the Confederated Tribes of the Umatilla Indian Reservation and the Burns Paiute Tribe are within Region 5.

### Area Commissions on Transportation

Region 5 includes two area commissions on transportation. The Northeast Area Commission on Transportation covers Morrow, Baker, Union, and Wallowa counties. The Confederated Tribes of the Umatilla Indian Reservation are voting members of this commission. The Southeast Area Commission on Transportation covers Grant, Harney and Malheur counties. The Burns Paiute Tribe is a voting member.

### Tribal Employment Rights

ODOT has a signed memorandum of understanding with the Tribal

Employments Rights Office of the Confederated Tribes of the Umatilla Indian Reservation. This memorandum establishes policies and procedures for ODOT and the tribes to follow in order to ensure the Tribal Employment Rights Office Code and the “Indian Preference” provisions of federal law are met. Per the terms of the agreement, Region 5 staff participates in an annual project selection meeting in advance of the construction season with staff from the tribes’ Tribal Employment Rights Office. This year, the project selection meeting occurred on March 1, 2018 at the Nixyaawii Tribal Governance Center on the Umatilla Indian Reservation. The Tribal Employment Rights Office is also invited to every pre-construction meeting that is subject to the tribal employment rights memorandum. Per the memorandum of understating, these pre-construction meetings take place either on or near the reservation. Tribal Employment Rights Office compliance officers are encouraged to attend scheduled project weekly/bi-weekly meetings to receive the most recent updates on project progress, project issues, and project staffing.

### KEY CONTACTS

#### Craig Sipp

Region Manager  
(541) 963-1328  
Craig.A.Sipp@odot.state.or.us

#### Marilyn Holt

District 12 Manager  
(541) 276-1241  
Marilyn.M.Holt@odot.state.or.us

#### Ace Clark

District 13 Manager  
(541) 963-1583  
Ace.W.Clark@odot.state.or.us

#### Paul Woodworth

District 14 Manager  
(541) 823-4015  
Paul.D.Woodworth@odot.state.or.us

#### Teresa Penninger

Region Planning and Program Manager  
(541) 963-1344  
Teresa.B.Penninger@odot.state.or.us

On April 24, 2018, Region 5 Management and Office of Civil Rights Management met with the Confederated Tribes of the Umatilla Indian Reservation Tribal Employment Rights Office staff, Tribal Employment Rights Office Board members and legal staff to discuss changes to the tribal employment rights ordinance and potential revisions to the memorandum of understanding extension.

**Region 5 Maintenance**

Region 5 includes three separate ODOT maintenance districts. District 12 encompasses much of the Umatilla Indian Reservation and the various state highways that provide access to the Reservation. The District 12 offices are in Pendleton. District 12 and 13 also fall within the negotiated 60-mile boundary as identified in the Tribal Employment Rights Ordinance memorandum of understanding. District 14, which is headquartered in Ontario, includes the Burns Paiute Reservation.

Region 5’s Maintenance District 12 maintains multiple state highways that run through the Umatilla Indian Reservation. The district works with the tribes in multiple ways throughout the year. For example, when maintenance forces are performing work within the reservation boundary, the district office alerts the Tribal Employment Rights Office that ODOT is performing state-funded work within ODOT right-of-way. When ODOT crews are unable to perform the necessary maintenance work, ODOT will open up a given project to a competitive bidding process. If the work is within the reservation boundary, then the Tribal Employment Rights Office is eligible to assign a hiring goal and to collect a compliance fee from contractors for working on the reservation.

District 12 also works with the Confederated Tribes of the Umatilla Indian Reservation during I-84 road closure events at exit 216 for coordination of truck

parking at businesses operated on tribal lands. There is also coordination with the tribes’ Hazmat Team on reportable hazmat releases that occur on highways with the Reservation boundary. The district works in conjunction with tribes in issuing chain up permits each winter. The tribes provide five permits to tribal members to assist commercial trucks chaining up on tribal lands. ODOT provides five permits to individuals to assist commercial trucks chaining up on I-84.

The District 12 maintenance office will continue to engage the Confederated Tribes of the Umatilla Indian Reservation on land use actions in proximity to state highways within the Reservation boundary. Similarly, the district will continue efforts to work with the tribes on safety improvement projects and other projects that will benefit the public on state highways within the Reservation boundary. This year with the addition of the use of salt, District 12 maintenance staff has been in communication with Confederated Tribes of the Umatilla Indian Reservation Water Quality staff regarding tribes’ concerns with the use of salt.

District 13 has coordinated with tribes on several stream bank restoration projects adjacent to state highways. ODOT continues to offer hazard trees that are within the right-of-way to be used as stream features during these conservation projects.

District 14 worked with the Burns Paiute Tribe’s natural resources staff regarding wildlife crossing issues on US 20 in the Jonesboro area. Region 5 submitted a letter of support for an Oregon Watershed Enhancement Board grant project that would develop a number of potential wildlife mortality reduction measures for that area. This was submitted in April 2018. The project was not funded; however, it was resubmitted in October 2018, again with a letter of support from Region 5.

**Ken Patterson**  
 Area Manager  
 (541) 963-1365  
 Kenneth.E.Patterson@odot.state.or.us

**Sandy Lowe**  
 Office of Civil Rights Field  
 Coordinator Region 5  
 (541) 963-1901  
 sandy.lowe@odot.state.or.us

**Tobin Bottman**  
 Region 5 Archaeologist  
 (503) 986-3783  
 tobin.c. bottman@odot.state.or.us

**Roy Watters**  
 Region 5 Archaeologist  
 (503) 986-3375  
 roy.watters@odot.state.or.us

## Region 5 Construction and Project Delivery

Through the area commissions on transportation, the Burns Paiute Tribe and the Confederated Tribes of the Umatilla Indian Reservation participate in the selection and development of construction projects for ODOT's Statewide Transportation Improvement Program. In addition to presentation of the draft 2021-2024 Statewide Transportation Improvement Plan at the area commission on transportation meetings, direct outreach to the Confederated Tribes of the Umatilla Indian Reservation and Burns Paiute Tribe for input on the list of potential construction projects was made by the Region 5 Area Manager in August 2018. The desired outcome was to determine if any of the proposed projects were in areas of concern and to provide earlier advance notice of projects that ODOT is considering.

Tribal consultation meetings and discussion for Region 5 project development and construction actions are coordinated and directed by ODOT's Cultural Resources Program staff (See the Geo-Environmental Section of this report for more). To complement the work of the Cultural Resources Program, Region 5's environmental staff and Area Manager provided support and attended meetings with cultural resources divisions of the Confederated Tribes of the Umatilla Indian Reservation and the Burns Paiute Tribe.

Region 5 staff worked with the Confederated Tribes of the Umatilla Indian Reservation on two potential grant opportunities. The first was a US Department of Transportation BUILD grant for safety improvements. ODOT prepared the Benefit Cost Analysis for the proposal, technical advice on the grant writing and a commitment to bring \$1 million in matching funds for the \$10 million project. This grant was ultimately not submitted, but it did lead to a second grant. The second grant was submitted for consideration under ODOT's

Safe Routes to Schools grant for pedestrian improvements on Reservation and State roads.

Throughout 2018, Region 5 staff attend all quarterly tribal employment rights ordinance Contractor Certification training sessions put on by the Confederated Tribes of the Umatilla Indian Reservation and give a presentation to share experiences on being successful on projects with tribal employment rights hiring goals.

## Region 5 Planning

Region 5 planning staff consults with both the Burns Paiute Tribe and the Confederated Tribes of the Umatilla Indian Reservation to deliver strategic intermodal planning projects and policies. This includes discussion, consultation, and planning for all transportation modes that meet the needs of the customer and stakeholders.

Planning efforts are underway in 2018 to develop the Regional Transit Strategy in partnership with the ODOT, Confederated Tribes of the Umatilla Indian Reservation, and Morrow and Umatilla counties. This effort calls for a travel shed analysis to identify opportunities and constraints to improve integration of rural transit services operated by the counties and the tribes. The Confederated Tribes of the Umatilla Indian Reservation are an active contributor to this analysis.

Region 5 planning continues to reach out to both the Confederated Tribes of the Umatilla Indian Reservation and the Burns Paiute Tribe regarding applicable grants, invitations, and planning-related initiatives. The Confederated Tribes of the Umatilla Indian Reservation were awarded a Transportation and Growth Management Program grant to assist with the update of the Mission Community Plan that will concentrate on developing a multi-modal community that fosters economic development, cultural connectedness and good

health, and well-being. The plan is being developed in partnership with ODOT.

### Region 5 Public Transportation

Region 5's public Transit Coordinator, Frank Thomas, works closely with Kayak Public Transit (the public transit service of the Confederated Tribes of the Umatilla Indian Reservation). Through its Kayak Public Transit line, the Confederated Tribes of the Umatilla Indian Reservation was an active contributor to the Umatilla/Morrow County Travel Shed Analysis Study that was developing access models using Remix. Kayak Public Transit hosted a regional orientation meeting for the mobility partners named in the iTransitNW contract developed by Valley Transit in Walla Walla, which Mr. Thomas attended on March 20, 2018. In early August 2018, Mr. Thomas visited Kayak Public Transit to explore coordination opportunities with new services being planned by the City of Pendleton. In last year's report, we mentioned that Mr. Thomas was active in completing a Section 5311 New Start project delivered by Kayak Public Transit to the City of Hermiston. Susan Johnson (Kayak Transit Manager) and Mr. Thomas learned to deliver the project together as it had been almost entirely developed by their predecessors. In early September 2018, Ms. Johnson learned that Kayak had not been billing expenses for its internal planning processes against the grant underwriting the project. In September and October, Ms. Johnson and Mr. Thomas worked closely together to identify and submit eligible expenses.

Region 5 Transit Coordinator also works directly with the Burns Paiute Tribe in Harney County. In late April 2018, Mr. Thomas visited Harney County Dial-a-Ride to provide technical assistance on the development of a Route Deviation system. He worked closely with Harney County and Burns Paiute Tribe to develop

a schedule that coordinates with Tribal transit. Moreover, Harney County Dial-a-Ride adopted a flexible scheduling and frequency model that allows its route to serve the Burns Paiute Reservation outside the Tribal system's schedule (evenings and Saturdays). And in July 2018, Mr. Thomas participated in an on-site compliance review for the Burns Paiute Tribe. Improvement was noted relative to the previous evaluation circa 2014. Mr. Thomas is presently working with the Burns Paiute Tribe to clear one finding and consider a range of advisories received during the visit.

J.D. Tovey III, Planning Director of the Confederated Tribes of the Umatilla Indian Reservation was also an active and contributing member of the Rules Advisory Committee for the Statewide Transportation Improvement Fund (STIF) created by House Bill 2017. Mr. Tovey led – and Mr. Thomas participated in – several information sharing events ranging from formal gatherings of Area commissions on transportation to community outreach events. On May 31, 2018, ODOT Rail and Public Transit Division managers delivered a presentation to the Burns Paiute Tribe on the statewide transportation improvement program. Mr. Thomas attended as a guest and provided technical assistance for follow up question in the days and weeks that followed.

### Training:

Region 5 Area Manager, Ken Patterson, enrolled and completed Portland State University's Mark O. Hatfield School of Government Center for Public Service and Institute for Tribal Government Professional Certificate in Tribal Relations. This program began in October 2017 and completed in August 2018 and provided a background in tribal relations at the state, federal, and local levels with a focus on Oregon recognized tribes.

## Highway Division: Geo-Environmental Section

### About

ODOT's Geo-Environmental Section supports environmental regulatory compliance and best engineering practices for state transportation projects and programs. The section is responsible for development of statewide standards of practice, guidance and manuals, training, and asset management for geology, hydrology, and environmental disciplines within ODOT.

Geo-Environmental staff serves as stewards of the public interest for a variety of natural and cultural resources and for safe transportation infrastructure. Most of the Geo-Environmental Section's interactions with tribes occur through three program areas: Wildlife Crossings Program, Fish Passage Program, and Cultural Resources Program. In addition, ODOT's Cultural Resources Program Manager holds a seat on the Legislative Commission on Indian Services' Cultural Resources Cluster, and ODOT's Environmental Unit Manager holds a seat on the Natural Resources Work Group.

### Wildlife Crossings Program

The ODOT wildlife passage program continues to work to identify and build wildlife passage structures to reduce animal-vehicle collisions on state highways. The goals of the program are to reduce animal-vehicle collisions on Oregon highways; identify where wildlife requires movement across state highways to improve wildlife connectivity; and inform and educate the public on wildlife corridors and how they can reduce animal-vehicle collisions. ODOT is working to establish a wildlife passage interest group, including local, state, and federal agencies as well as tribal and non-profit partners to address the issue of wildlife passage.

In 2018, ODOT's Wildlife Crossing Coordinator met with representatives from the Burns Paiute Tribe to explore a wildlife

crossing feasibility study near tribal property east of Juntura. The Tribe is pursuing grant funding and ODOT Region 5 has submitted a letter of support for the project and would be involved in implementing any recommendations. ODOT's Wildlife Crossing Coordinator also presented program information at a Legislative Committee on Indian Services Natural Resources Workgroup meeting on January 23, 2018.

### Fish Passage Program

ODOT's fish passage program supports the Oregon Plan for Salmon and Watersheds. The purpose of the program is to benefit native migratory fish by replacing or retrofitting culverts for improved fish passage on the state highway system in the most cost effective and efficient means possible. Working with the Oregon Department of Fish and Wildlife and regional stakeholders, Fish Passage Program staff works to assess high priority fish passage barriers when selecting improvement projects across the state. In addition this program participates in ODOT's Culvert Repair Program ensuring that culverts identified for repair projects provide improvements in fish passage conditions. ODOT continues to update tribes on our fish passage program through the Legislative Commission on Indian Services Natural Resources Workgroup Meetings. In addition, the Fish Passage Coordinator and the ODOT Environmental Unit Manager met with representatives from the Confederated Tribes of Grand Ronde in June 2018 to discuss fish passage and culvert repair.

### NEPA Program

ODOT's NEPA Program provides support and input to, and represents ODOT on, the Governor's Natural Resources Office intergovernmental state agency review of federal actions contained in Environmental Impact Statements. For 2018, ODOT's NEPA Program Coordinator participated

### KEY CONTACTS

#### John Raasch

Environmental Unit Manager  
(503) 986-3370  
John.Raasch@odot.state.or.us

#### Carolyn Holthoff

Cultural Resources Program Manager  
(503) 986-3309  
Carolyn.P.Holthoff@odot.state.or.us

#### Kurt Roedel

Archaeologist  
(503) 986-6571  
Kurt.Roedel@odot.state.or.us

#### Tobin Bottman

Archaeologist  
(503) 986-3783  
Tobin.C.Bottman@odot.state.or.us

#### Roy Watters

Archaeologist  
(503) 986-3375  
Roy.Watters@odot.state.or.us

#### Cidney Bowman

Wildlife Passage Program Coordinator  
(541) 388-6420 x552  
Cidney.N.Bowman@odot.state.or.us



in state agency meetings with members/representatives of eight of the nine federally recognized tribes in Oregon (the Klamath Tribes, Cow Creek Band of Umpqua Tribe of Indians, Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians; Confederated Tribes of Siletz Indians; Confederated Tribes of the Umatilla Indian Reservation; Confederated Tribes of Grand Ronde; Coquille Indian Tribe; and Confederated Tribes of Warm Springs) to discuss how tribes can be coordinated with for state agency permitting and environmental review of the proposed Jordan Cove projects. Regular meetings were established at the first meeting in January and have since occurred in March, April, and June in Salem and on-site in Coos Bay in September. Discussions revolved around how tribes can help provide information and input into the state permitting process for the proposed terminal and pipeline.

**Roadside Development**

ODOT's Roadside Development and Erosion Control Program Leader, met with the Confederated Tribes of Grand Ronde in January 2018, to provide information on ODOT's efforts to enhance pollinator habitat on ODOT right-of-way.

**Natural Resources Workgroup**

ODOT Environmental Unit Manager participates regularly in the Legislative Commission on Indian Services Natural Resources workgroups to engage and update tribes and others on new and developing programs and engagement opportunities.

**Cultural Resources Program**

ODOT's Cultural Resources Program seeks to balance transportation projects with cultural resources across the state. This program works with ODOT regional offices, tribal governments, local governments, and others to identify cultural resources and potential concerns early in project delivery and throughout the project lifecycle. In addition, the Federal Highway

Administration has delegated tribal coordination responsibilities to ODOT archaeologists for all transportation projects subject to Section 106 of the National Historic Preservation Act. ODOT's Cultural Resources team provides state-wide training to ODOT staff on cultural resources as well as tribal awareness and government-to-government training.

***Cultural Resources Cluster***

ODOT Cultural Resources Program Manager participates regularly in the Legislative Commission on Indian Services workgroups and cluster meetings as an avenue to engage and update tribes and others on new and developing programs and engagement opportunities.

***Cultural Resources Work Agreements***

ODOT maintains intergovernmental agreements (IGAs) with a number of tribes to support cultural resources work. Agreements are maintained with the following:

- The Klamath Tribes
- Confederated Tribes of the Umatilla Indian Reservation
- Confederated Tribes of Warm Springs
- Confederated Tribes of Grand Ronde
- Coquille Indian Tribe
- Burns Paiute Tribe

ODOT Cultural Resources is close to signing an IGA with the Cow Creek Band of Umpqua Tribe of Indians. ODOT Cultural Resources is also in discussions with the Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians on a similar agreement, as well as with the Confederated Tribes of Siletz Indians. We are also in discussions with the Grande Ronde on renewing our existing agreement.

***Additional Interactions in 2018***

ODOT archaeologists and cultural resources program representatives met face-to-face with tribes throughout the year regarding ODOT's transportation projects and other special initiatives and trainings. The following meetings have taken place in 2018:

- **March 20:** ODOT cultural staff provided training to ODOT's Region 4 Project Delivery Management Team on government-to-government consultation and tribal awareness.
- **April 17:** ODOT cultural staff provided government-to-government consultation training to Region 4 Managers.
- **May 1:** ODOT cultural staff attended a meeting with the Confederated Tribes of Siletz Indians to discuss ODOT projects in tribes' areas of interest.
- **May 2:** ODOT cultural staff attended a meeting with the Cow Creek Band of Umpqua Tribe of Indians to discuss ODOT projects in tribes' areas of interest.
- **May 15:** ODOT cultural staff member was invited to teach a segment on cultural resources and project delivery at the Klamath Tribal Monitor Training.
- **May 15:** ODOT Environmental Unit Manager attended the Legislative Commission on Indian Services Spring Gathering.
- **June 7:** ODOT cultural staff attended a meeting with the Confederated Tribes of Grand Ronde to discuss ODOT projects in tribes' areas of interest.
- **June 12:** ODOT cultural staff provided government-to-government consultation, cultural resources, and tribal awareness training to Region 1 maintenance crews.
- **June 26:** ODOT cultural staff provided government-to-government consultation, cultural resources and tribal awareness training to Region 4 maintenance crews.
- **July 10:** ODOT cultural staff attended a meeting with the Burns Paiute Tribe to discuss ODOT projects in tribes' areas of interest.
- **July 11:** ODOT cultural staff provided government-to-government consultation, tribal awareness and cultural resources training to Region 4, District 11 maintenance crews.
- **July 12:** ODOT cultural staff provided government-to-government consultation, tribal awareness, and cultural resources training to Region 4, District 11 maintenance crews.
- **August 21:** ODOT cultural staff attended a meeting with the Confederated Tribes of the Umatilla Indian Reservation to discuss ODOT projects in tribes' areas of interest.
- **September 25:** A representative from the Confederated Tribes of the Umatilla Indian Reservation attended the ODOT Cultural Resources Team Meeting in La Grande and provided training on cultural landscapes and traditional properties.
- **October 24 & 25:** ODOT cultural staff attended the Confederated Tribes of Grand Ronde Cultural and History Summit.
- **November 7:** ODOT cultural staff attended a training on traditional cultural properties hosted by the State Historic Preservation Office.
- **November 8:** ODOT cultural staff member attended the Confederated Tribes of the Coos, Lower Umpqua and Siuslaw Indians Cultural and History Summit.
- **November 9:** ODOT cultural staff and others met with the Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians to discuss how a proposed tribal wetland mitigation project may affect ODOT right-of-Way and cultural resources.
- **November 27:** ODOT Cultural Resources Program Manager and Environmental Unit Manager attended the Legislative Commission on Indian Services Tribal Summit.
- **December 12:** ODOT will meet with the Confederated Tribes of Grand Ronde to discuss ODOT projects in tribes' areas of interest.
- ODOT cultural staff has been participating in a Tribal Consultation & Planning Workgroup to establish a plan to improve tribal coordination in Planning.
- ODOT cultural staff is in discussions with representatives from the Confederated Tribes of Grand Ronde to use the tribes' native plant nursery to provide plants from ODOT projects.

## Motor Carrier Transportation Division

### About

The mission of the Motor Carrier Transportation Division is to promote a safe, efficient, and responsible commercial transportation industry in Oregon. The division registers and collects taxes and fees related to commercial vehicles. The division maintains a size and weight enforcement program to ensure trucks meet legal weight and size requirements put in place to protect safety and infrastructure. Each year, the Motor Carrier Transportation Division and its partner agencies inspect thousands of commercial trucks and buses to ensure vehicles are properly equipped and that drivers meet all safety requirements. The division also issues oversize, overweight, and other special variance permits for commercial motor vehicles. Motor Carrier Transportation Division operations are statewide.

### Specific Interactions in 2017

- Continued work with the Confederated Tribes of Grand Ronde to address weight mile tax issues for tribal-owned vehicles. It was determined that when a tribe is operating a commercial vehicle

for tribal government purposes, the operations of that vehicle are exempt from Oregon's weight mile tax for commercial vehicles. This is similar to the exemption for trucks operated by other governmental agencies. An exemption letter to accompany registration was created.

- Members of the Coquille Indian Tribe's Police Department participated in a joint commercial vehicle safety and compliance operation between Gold Beach and Coos Bay. During this operation there were three citations for driving commercial motor vehicles under the influence of intoxicants, one warrant arrest, nine impounded vehicles, one crash, one commercial motor vehicle crime, and 350 citations or warnings for speeding or other violations. The joint operation also included 64 truck inspections which identified 140 violations, 33 vehicle out of service orders and nine driver out of service orders. This was a very productive enforcement event thanks in part to the Coquille Indian Tribe's Police Department.

### KEY CONTACTS

#### Amy Ramsdell

Administrator  
(503) 378-6351  
Amy.J.Ramsdell@odot.state.or.us

#### David McKane

Safety and Federal Programs  
Manager  
(503) 373-0884  
David.J.McKane@odot.state.or.us

#### Carla Phelps

Field Motor Carrier Services  
Section Manager  
(503) 378-6071  
Carla.d.phelps@odot.state.or.us

#### Audrey Lawson

Registration and Entry Manager  
(503) 378-2391  
Audrey.L.Lawson@odot.state.or.us

#### Sven Johnson

Audit Section Manager  
(503) 378-6656  
Sven.Johnson@odot.state.or.us

## Rail and Public Transit Division

ODOT's Rail and Public Transit Division consists of two sections: the Rail Section and the Public Transit Section. The Rail Section is the focal point for ODOT's freight and passenger rail programs. These programs address the safety of railroads operating in the state, the safety of public highway-rail crossings, the safety of rail fixed guideway public transportation systems and the development of passenger and freight rail transportation opportunities. The Public Transit Section

is responsible for improving the statewide transit network, by providing statewide technical assistance and grant administration to public transportation providers and communities, including the nine federally recognized tribal governments in Oregon. Public Transit Section staff administers and oversees grant programs which provide financial assistance for transit operations as well as for capital purchases of vans, buses, facilities, and other equipment.

## Rail and Public Transit Division: Rail Section

### About

The Rail Section includes the Crossing Safety Unit. This unit has regulatory authority over all highway-railroad crossings within the state. Through this authority, the Division helps ensure the safety of the traveling public at these locations.

The Rail Safety Unit enforces federal regulations on the transport of hazardous materials by railroad. Currently the transportation of crude oil by the railroads is a concern for tribes and they participated in an Oil Spill Task Force discussion with many federal and state agencies. In the event of an oil spill, tribes may be affected as the railroads operate through tribal lands.

The Rail Operations Unit works with advisory groups, the rail industry, private sector transportation partners, and federal, state and local agencies to help develop freight and passenger rail plans and manage railroad improvement projects for both freight and passenger rail operations.

This unit provides technical expertise to communities interested in developing rail opportunities and participates in federal proceedings related to railroad mergers and line abandonments. Rail Operations collaborates with the Washington State Department of Transportation to administer the state-supported Amtrak Cascades intercity passenger rail service.

### Specific Interactions in 2018:

In August 2018, the Rail Section's crossing manager was contacted by the Cow Creek Band of Umpqua Tribe of Indians requesting contact information for the Central Oregon and Pacific Railroad staff that had attended a previous meeting about creating a public crossing at railroad milepost 555.67, south of Roseburg. Central Oregon and Pacific Railroad was to provide additional information, but had not yet contacted the Cow Creek Band of Umpqua Tribe of Indians. The crossing manager provided it with phone numbers for two different railroad contacts. There has been no additional contact since August.

## Public Transit Section

### About

The Public Transit Section has three units that interact with tribal governments: Policy, Operations, and Regional. The Policy Unit develops programs and associated policies and compliance activities. The Operations Unit manages day-to-day interactions related to intergovernmental agreements and payments. The Regional Unit implements programs in the field. The Regional Unit has six regional transit coordinators as single points of contact for tribes within described geographic areas of the state, corresponding to ODOT region

boundaries. Regional transit coordinators are available to assist tribes with public transportation program development, grants and payments, technical support and training, transit program questions and oversight of transit projects. Regional transit coordinators frequently interact with tribal transit personnel via phone, email and in-person meetings.

### Programs

#### State Special Transportation Fund

The state Special Transportation Fund Program provides state funds to local

### KEY CONTACTS

#### H.A. (Hal) Gard

Administrator  
(503) 986-4077  
Howard.A.Gard@odot.state.or.us

#### Richard Shankle

Rail Crossing Safety Manager  
503-986-4273  
Richard.A.Shankle@odot.state.or.us

#### John Johnson

Rail Safety Manager  
503-986-4094  
John.R.Johnson@odot.state.or.us

#### Stacy Snider

Rail Operations Manager  
503-986-5190  
Stacy.E.Snider@odot.state.or.us

### KEY CONTACTS

#### H.A. (Hal) Gard

Administrator  
(503) 986-4077  
Howard.A.Gard@odot.state.or.us

#### Marsha Hoskins

Public Transportation Manager  
(503) 986-3266  
Marsha.A.Hoskins@odot.state.or.us

#### Jason Kelly

Region I Transit Coordinator  
(503) 731-3320  
Jason.D.KELLY@odot.state.or.us

transit agencies, including the nine federally recognized tribes. These funds support transportation services benefiting seniors and individuals with disabilities, and are allocated into both a formula and a discretionary program. Distribution of the formula funds is based on a population formula. All nine federally recognized tribes currently participate in this program.

**Statewide Transportation Improvement Fund**

Section 122 of [Keep Oregon Moving](#) (Oregon House Bill 2017) established a new dedicated source of funding for expanding public transportation service in Oregon. This new funding source is called the Statewide Transportation Improvement Fund and is financed by a 0.1 percent employee payroll tax.

HB 2017 established that Statewide Transportation Improvement Fund will be allocated to four funds:

- **Formula Fund:** 90 percent of funding will be distributed to Qualified Entities, including tribes, based on employee payroll taxes collected within their geographic area, with a minimum amount of \$100,000 per year to each Qualified Entity
- **Discretionary Fund:** Five percent of funding will be awarded to eligible public transportation service providers based on a statewide competitive grant process
- **Intercommunity Discretionary Fund:** Four percent of funding will be awarded to public transportation service providers to improve public transportation between two or more communities based on a statewide competitive grant process
- **Public transportation technical resource center:** ODOT will use one percent of funding to create a statewide technical resource center to assist providers in rural areas with training, planning and information technology,

and fund ODOT administration of the Statewide Transportation Improvement Fund

Rail and Public Transit Division management personally consulted with all nine federally recognized tribes in Oregon to discuss this new funding and gain tribal input before administrative rules were finalized. The consultations ranged from a session with the Tribal Board of Trustees at the Confederated Tribes of the Umatilla Indian Reservation to small meetings with various tribal program staff. The tribes did not identify any issues with the draft rules. J.D. Tovey III, of the Confederated Tribes of the Umatilla Indian Reservation, was a member of the Statewide Transportation Improvement Fund Rules Advisory Committee.

All nine tribes are Qualified Entities and eligible to receive Formula Funds from the Statewide Transportation Improvement Fund. No tribe generates enough taxable payroll in its area of responsibility to receive more than the minimum \$100,000 per year. For the first cycle of plan submittal for formula distribution, the Confederated Tribes of the Umatilla Indian Reservation and the Coquille Indian Tribe submitted plans on November 1, 2018 for approval. Plan review is currently underway, with recommendations for approval going to the Oregon Transportation Commission in March 2019.

**Federal Grants**

The Public Transit Section administers several U.S. Department of Transportation Federal Transit Administration programs that are available to the nine tribes:

***Enhanced Mobility of Seniors and Individuals with Disabilities Program Section 5310***

This program provides funds for capital purchases and operations that will benefit seniors and individuals with disabilities. The funds are largely distributed through

**Arla Miller**  
 Region 2 Transit Coordinator  
 (503) 986-3312  
[Arla.Miller@odot.state.or.us](mailto:Arla.Miller@odot.state.or.us)

**Mark Bernard**  
 Region 2 South Transit Coordinator  
 (503) 986-3283  
[Mark.Bernard@odot.state.or.us](mailto:Mark.Bernard@odot.state.or.us)

**Jennifer Boardman**  
 Region 3 Transit Coordinator  
 (541) 774-6371  
[Jennifer.Boardman@odot.state.or.us](mailto:Jennifer.Boardman@odot.state.or.us)

**Theresa Conley**  
 Region 4 Transit Coordinator  
 (541) 388-6250  
[Theresa.L.Conley@odot.state.or.us](mailto:Theresa.L.Conley@odot.state.or.us)

**Frank Thomas**  
 Region 5 Transit Coordinator  
 (541) 963-1362  
[Frank.THOMAS@odot.state.or.us](mailto:Frank.THOMAS@odot.state.or.us)

a formula based on population and need, with approximately six percent of funds distributed through a discretionary grant program each biennium. Tribes may use the funds for vehicle purchases or other capital needs, as well as transit operations such as purchased service and maintenance projects. Eight of the nine tribes currently participate in this program. The Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians did not participate in the 2017-2019 biennium. Additionally, the Confederated Tribes of the Umatilla Indian Reservation was awarded a grant for contracted service in the recent 2018 discretionary solicitation.

#### ***Formula Grants for Rural Areas Program Section 5311***

This program provides grant assistance to entities that deliver general public transportation services to communities of fewer than 50,000 people. Funds may be used for planning, administration, operations, and capital purchases. The majority of funds are distributed through a formula program. Tribes are eligible to apply to ODOT for these funds. The Confederated Tribes of the Umatilla Indian Reservation, the Klamath Tribes, and the Confederated Tribes of Grand Ronde currently participate in this program.

#### ***Transit Network and Intercity Program Section 5311/5311(f)***

This program provides funding to strengthen the statewide transit network. The funds are distributed through a discretionary grant program; tribes with transportation services that fit program guidelines are eligible to participate. The Confederated Tribes of the Umatilla Indian Reservation currently participate in this program.

#### ***Bus and Bus Facilities Program Section 5339***

This program supports the purchase of buses and transit facilities. The funds are distributed through a discretionary grant

program; tribes that offer general public services are eligible to participate. The Confederated Tribes of the Umatilla Indian Reservation and the Confederated Tribes of Siletz Indians have Section 5339 agreements in this biennium.

#### ***Federal Grants Compliance Monitoring Program***

As part of its federal grant management program, ODOT's Public Transit Section administers a compliance monitoring program for entities receiving federal and state public transportation grant funds. Reviews are conducted at least every five years. As grantees, all nine tribes participate in the program. In 2018, the Burns Paiute Tribe, the Confederated Tribes of the Umatilla Indian Reservation, and the Confederated Tribes of the Coos, Lower Umpqua, and Siuslaw Indians received on site compliance reviews. The Klamath Tribes and the Confederated Tribes of the Umatilla Indian Reservation received desk reviews specific to drug and alcohol program management.

#### ***Other Federal Transit Funds***

Additionally, tribes are eligible to participate as direct recipients of Federal Transit Administration Tribal Transit funds if they meet Section 5311 Rural Program requirements. The Klamath Tribes, the Confederated Tribes of the Umatilla Indian Reservation, the Confederated Tribes of Warm Springs, the Confederated Tribes of Grand Ronde, and the Confederated Tribes of Siletz Indians are eligible to participate in the formula portion of the Tribal Transit program. Both the Coquille Indian Tribe and the Cow Creek Band of Umpqua Tribe of Indians are working with Public Transit Section staff to explore obtaining formula eligibility. The Coquille Indian Tribe partnered with Coos County Area Transit, and was successfully awarded a discretionary competitive Tribal Transit grant to expand services in 2018. The Cow Creek Band of Umpqua Tribe of Indians submitted an application for the competitive solicitation,

but it was not awarded. The 2019 competitive Tribal Transit awards have not been announced yet.

**Transit Maintenance Council**

The Public Transit Section established a new transit maintenance council in 2016. The transit maintenance council offers a forum for public transit peers in Oregon to exchange information, procedures and ideas, as well as ideas for improving safety, reliability, efficiency and effectiveness of bus operations. The council provides an opportunity for the maintenance community to establish standards of maintenance and safety, which allows the Public Transit Section to develop the best policies and procedures for maintaining transit fleets in a state of good repair. There are currently three tribes participating in the transit maintenance council: The Klamath Tribes, the Confederated Tribes of the Umatilla Indian Reservation, and the Confederated Tribes of Siletz Indians.

**Public Transportation Advisory Committee**

The Public Transportation Advisory Committee provides a statewide forum for public and special needs transportation providers within Oregon. The committee also provides input regarding significant transportation issues to the Oregon Transportation Commission and the Rail and Public Transit Division. The committee continues to hold one or more of its bi-monthly meetings in rural areas. There is a designated seat on the Public Transportation Advisory Committee for a tribal representative that is currently filled by a member of the Coquille Indian Tribe. Tribal members have also participated on subcommittees of the Public Transportation Advisory Committee to assist in making formula funding decisions.

**Training Opportunities**

In October 2018, the Public Transit Section partnered with the Oregon Transit Association to host the annual Oregon Public

Transportation Conference in Bend, Oregon. Four different tribes sent a total of seven participants to the Conference: The Burns Paiute Tribe, the Coquille Indian Tribe, the Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians and the Confederated Tribes of the Umatilla Indian Reservation. Additionally, tribal governments have participated in trainings and technical assistance programs that have been offered throughout the state covering numerous topics including Remix software training, drug and alcohol program compliance, passenger assistance and defensive driving, grant management training, transit management, and vehicle procurement. The course on Principles of Transit Management was held in Warm Springs at Kah-nee-ta Resort.

**Specific Interactions in 2018:**

While all Public Transit Section staff interacts with tribal governments, the regional transit coordinators are the primary points of interface with Oregon’s nine federally recognized tribes. These coordinators, stationed in ODOT’s regions across the state, continue to work with the tribes to develop transit programs by providing technical assistance as requested. The majority of technical assistance topics have been related to service design and development, preparing for participation in the Statewide Transportation Improvement Fund program, Special Transportation Fund program management, and vehicle procurement and planning. The following are specific interactions between the Public Transit Section’s regional transit coordinators and tribes in 2018:

***Region 2, Northwest Oregon/Willamette Valley:***

Regional Transit Coordinator Arla Miller has been working with the Confederated Tribes of Grand Ronde on its combined Transportation Human Services Coordinated Plan/Transit Development Plan. This combined plan should be adopted by December 2018, or early January 2019.

Ms. Miller also worked with the tribal planner on the new Statewide Transportation Improvement Fund funding. The funding should help implement some of the needs that have been identified in the combined plan mentioned above.

Regional Transit Coordinator Mark Bernard has been assisting the Confederated Tribes of Siletz

Indians with formulating a Statewide Transportation Improvement Fund plan and has been encouraging adoption of the Confederated Tribes of Siletz Indians' Transportation Human Services Coordinated Plan. The tribes are in discussions with Lincoln County Transportation District about a combined Statewide Transportation Improvement Fund Advisory Committee. Lincoln County Transportation District also included the Confederated Tribes of Siletz Indians in a Transit Development Plan that was completed in April 2018.

The Public Transit Section awarded Special Transportation Fund discretionary funds to the Confederated Tribes of Siletz Indians in 2016 for the purchase of a transit vehicle, which was delivered in May 2018. Public Transit Section staff provided technical assistance on the purchase.

The Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians, and the Confederated Tribes of Siletz Indians contributed match funds and are participating in a feasibility study to explore options for lower cost transportation between Eugene and Florence. The study is managed by Lane Council of Governments and funded by the ODOT Public Transit Section.

In the summer of 2018 Regional Transit Coordinator Arla Miller was invited to attend and participate in the Nesika Illahee Pow Wow at Confederated Tribes of Siletz Indians. Ms. Miller walked with Tribal Planner Pamela Barlow-Lind and the

planning section in the parade.

In the summer and fall of 2018, Regional Transit Coordinator Mark Bernard made presentations about a Florence to Yachats pilot, spearheaded by Lane Transit District, to the Cascades West Area Commission on Transportation, and the Lane Area Commission on Transportation. The pilot closes the last gap in transit service along US 101 and is a collaborative effort among the Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians, the Confederated Tribes of Siletz Indians, Lane Transit District, City of Florence, and River City Taxi. Both tribal governments and Lane Transit District have contributed funds for the pilot.



**A tribal transportation bus for the Confederated Tribes of Siletz Indians**

**Region 3, Southwest Oregon:**

Regional Transit Coordinator Jennifer Boardman worked to establish relationships with each of the three tribes in the region. Each of the tribes has unique qualities and varied transit needs, and ensuring support for these needs was a top priority in 2018. Support included technical assistance with training on Statewide Transportation Improvement Fund and other grant processes.

The Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians continue to provide service for elder transit as well as event transit and activities for tribal members. This year there was an onsite compliance review that resulted in minor suggested actions. Tribal transit funds also are used in partnership with Coos County



Area Transit for transit passes. The Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians will submit its Statewide Transportation Improvement Fund application in May 2019.

The Cow Creek Band of Umpqua Tribe of Indians is seeking Federal Transit Administration Section 5311 formula funding to help support the activities of its rural Lifeline project, as well as expansion of its tribal transit operations. The Cow Creek Band of Umpqua Tribe of Indians will submit its Statewide Transportation Improvement Fund application in May 2019.

The Coquille Indian Tribe submitted its Statewide Transportation Improvement Fund application in November 2018. The Coquille Indian Tribe also received word of a successful application through the competitive Federal Transit Administration Section 5311(c) Tribal Transit funds solicitation. The notice was received in late 2017, but the Tribe is still waiting to receive the funds. The project was a partnership with Coos County Area Transit to expand hours and service in the Coos Bay/North Bend Area.

**Region 4, Central Oregon:**

Regional Transit Coordinator Theresa Conley continues to build relationships with and provide technical assistance to the Confederated Tribes of Warm Springs in central Oregon and the Klamath Tribes in south central Oregon.

In 2018, Ms. Conley accompanied ODOT Rail and Transit Division management during consultations with both the Confederated Tribes of Warm Springs and the Klamath Tribes regarding the proposed update to the Oregon Public Transportation Plan and the development and

implementation of the Statewide Transportation Improvement program. Additionally, Ms. Conley is hosting grant solicitation trainings in Bend and Klamath Falls during early December 2018. These trainings are an avenue for technical assistance, relationship building, and networking among providers.

Ms. Conley supported the completion and adoption of a regional Transportation Human Services Coordinated Plan for the central Oregon area, including the Confederated Tribes of Warm Springs and the broader three-county area. This process was led by the regional transit provider, Central Oregon Intergovernmental Council/Cascades East Transit, which is also commencing a Regional Transit Master Plan update covering the same area. This planning effort is supported with State of Oregon Transportation Growth Management funding and is anticipated to be complete late 2019. The Confederated Tribes of Warm Springs renewed its purchased service agreement with Cascades East Transit this year and continues to work with Cascades East Transit on expanded transit connectivity to employment opportunities at Mount Hood.

The Klamath Tribes continues to operate the fixed route Quail Trail service, connecting communities in southern Klamath County. Ms. Conley has provided guidance and support to Quail Trail staff as it seeks to grow the service and better integrate it with neighboring services in Lake and Klamath Counties. In Chiloquin, she has participated alongside tribal transportation and public transportation staff on development of a Bicycle and Pedestrian Plan. This planning effort is supported with State of Oregon Transportation Growth Management funding.



**Region 5, Eastern Oregon:**

Regional Transit Coordinator Frank Thomas assisted Kayak Public Transit (a service of the Confederated Tribes of the Umatilla Indian Reservation) when a transmission failed on a bus that was past its useful life. The bus served a key corridor (Mission, Oregon to Walla Walla, Washington; three times daily). Mr. Thomas helped to identify emergency resources and to expedite a grant amendment to replace the entire bus. With the knowledge that a new vehicle was coming, Kayak Public Transit was able to develop a clever scheduling strategy to serve six routes with only five buses. Between ODOT Rail and Public Transit Division’s rapid response and the temporary capacity created by Kayak Public Transit’s quick thinking, not a single route was lost.

Mr. Thomas partnered with J.D. Tovey III, Planning Director for the Confederated Tribes of the Umatilla Indian Reservation, in several information sharing events ranging from formal gatherings of Area Commissions on Transportation to community outreach events.

Through its Kayak Public Transit line, the Confederated Tribes of the Umatilla Indian Reservation was an active contributor to the Umatilla/Morrow County Travel Shed Analysis Study, funded by ODOT Region 5, to develop access models using Remix transit planning software.

In the spring of 2018, Kayak Public Transit hosted a regional orientation meeting for the mobility partners named in the iTransitNW contract developed by Valley Transit in Walla Walla, Washington. The meeting was attended by Mr. Thomas and transit providers from Union, Morrow and Grant counties.

On November 2, 2018 at approximately 4:25 p.m., Kayak Public Transit celebrated its 1,000,000th boarding. Regional Transit Coordinator Frank Thomas attended as a guest and impromptu photographer/ videographer. In the image below, Susan Johnson poses with Jim Youngman and some of the prizes he was awarded as the milestone passenger.



Additionally, Mr. Thomas worked closely with Angie Lamborn of Harney County and Kenton Dick, of the Burns Paiute Tribe, to develop a county schedule that coordinates with the Burns Paiute Tribe’s transit system. Moreover, Harney County Dial-a-Ride adopted a flexible scheduling and frequency model that allows its routes to serve the reservation outside of the Burns Paiute Tribe’s system schedule (evenings and Saturdays).

**Staff Training:**

Public Transportation Manager, Marsha Hoskins, holds a Professional Certificate in Tribal Relations from Portland State University’s Institute for Tribal Government.

**Michelle Carson, staff with the Klamath Tribe’s Quail Trail service, welcomes riders on board. With driver shortages common throughout Oregon, Ms. Carson periodically fills in as a driver.**

**Mr. Youngman rides the Walla Walla Whistler (same mission critical bus ODOT helped replace in January) for his occupational commute.**

She continues to participate in sessions with subsequent cohorts.

Regional Transit Coordinator Theresa Conley attended the 2018 Treaty Conference at the Museum at Warm Springs on October 25-27, 2018.

Regional Transit Coordinator Frank Thomas sits on the National Rural Transit Assistance Program Review Board and, along with Rail and Public Transit Division Training Coordinator Jaimie Baldwin, attended its Rural Transit and Intercity Bus Conference in October 2018. The focus of the conference was tribal transit. As part of Frank Thomas's board member duties, he attended the National Rural Transit Assistance Program Review Board meeting in May 2018, where Mshadoni Smith, Transit Asset Management Program Manager for the Federal Transit Administration, asked

for examples of best practices in tribal transit. Frank Thomas connected Mshadoni with the Confederated Tribes of the Umatilla Indian Reservation, and it has since become a regular contributor to the national conversation.

**Other Interactions:**

During their Statewide Transportation Improvement Fund consultation sessions with the nine federally recognized tribes in Oregon, Rail and Public Transit Division management took the opportunity to discuss the draft update of the Oregon Public Transportation Plan and encourage the tribes to comment during the formal public comment period. J.D. Tovey III, from the Confederated Tribes of the Umatilla Indian Reservation, was a participant on the Policy Advisory Committee for the Oregon Public Transportation Plan update.

**Transportation Development Division**

**About**

The Transportation Development Division helps Oregonians plan and develop Oregon's transportation future through a balanced, well-connected transportation system. The Transportation Development Division is the part of the Oregon Department of Transportation that:

- Helps Oregonians conduct long and short-term transportation planning.
- Keeps statistics about transportation.
- Considers and develops transportation policy.
- Does research to help engineers, planners and project designers plan and implement a multimodal transportation system.
- Helps local governments with transportation through a variety of programs and services.

The Division is responsible for producing the Oregon Transportation Plan, the Oregon Highway Plan, modal and topic plans as well as supporting ODOT Regions to develop individual plans for specific highway corridors.

The Transportation Development Division is also the home of interagency partnerships that are helping to shape the future, such as the Transportation and Growth Management Program, sustainability program and transportation/health initiatives.

The Transportation Development Division has helped Oregon take a leading role nationwide in many fields such as transportation and land use modeling, greenhouse gas reduction and coordinated land use and transportation development.

**KEY CONTACTS**

**Jerri Bohard**  
 Division Administrator  
 (503) 986-3421  
[Jerri.L.Bohard@odot.state.or.us](mailto:Jerri.L.Bohard@odot.state.or.us)

**Erik Havig**  
 Planning Section Manager  
 (503) 986-4127  
[Erik.M.Havig@odot.state.or.us](mailto:Erik.M.Havig@odot.state.or.us)

**Chris Wright**  
 Transportation Data Section Manager  
 (503) 986-4171  
[Chris.Wright@odot.state.or.us](mailto:Chris.Wright@odot.state.or.us)

**Michael Bufalino**  
 Research Section Manager  
 (503) 986-2845  
[Michael.Bufalino@odot.state.or.us](mailto:Michael.Bufalino@odot.state.or.us)

### Statewide Transportation Improvement Program

The State Transportation Improvement Program is a multi-year prioritized list of transportation projects that are proposed to be funded in Oregon. The Statewide Transportation Improvement Program is developed with tribal and public involvement through the Area Commissions on Transportation. Specific tribal representatives have been identified to participate in Area Commissions in all ODOT regions. These individuals serve as the Transportation Development Division's first regional contacts.

### Leverage Fund Program

Leveraging is a component of the Statewide Transportations Improvement Program that leverages funds for highway, safety and active transportation projects that enhance, expand or improve the transportation system. This is accomplished by adding funding and programmatic decisions by the Oregon Transportation Commission.

### Research Program

The Research Program oversees the state's federally funded research and the Technology Transfer Program. Research focuses on safety, infrastructure repair and preservation, maintenance practices, innovative contracting and project delivery, sustainable environmental practices and the land use, transportation connection.

**The Technology Transfer Program** is a part of the Research Section and offers training, technical assistance and technology transfer to local transportation agencies, which includes cities, counties, tribal governments, and others.

The Technology Transfer program's customer base includes the nine federally recognized tribes in Oregon. The program has reached out to Steve Campos, Tribal Employment Rights Office Director at the Confederated Tribes of Grand Ronde to

be the tribal representative on the steering team to provide tribal input in the decisions that are being made for the center.

ODOT's Trainers delivered circuit rider packets of timely transportation and safety related materials to seven of the nine federally recognized tribes in Oregon in 2018.

Activity with tribes this reporting period include;

- **Flagging Class**  
June 13 2018  
Confederated Tribes of Siletz Indians
- **Local Technology Assistance Program services Discussion**  
October 11 2018  
Tribal Employment Rights Office Confederated Tribes of Grand Ronde
- **4 Roads Scholar Classes**  
November 19-20 2018  
Confederated Tribes of Grand Ronde

### Data Section

Data services provided by the Transportation Data Section are critical for successfully managing Oregon's transportation system. The Crash and Analysis Reporting Unit provides motor vehicle crash data through database creation, maintenance and quality assurance. Ten years of crash data is maintained at all times. In 2018, the unit provided data to the Coquille Indian Tribe for the Tribe's study of crash data on and around Coquille tribal lands within Coos and Jackson County. The tribe requested data back to 1985 and was provided with spatial data as well as tabular data. The unit also has ongoing communication with the Confederated Tribes of Warm Springs Police Department with regard to fatal crash reports on the tribes' lands.

### Statewide Planning Program

Transportation Development Division planners develop strategies for operating, managing, maintaining, and funding the state's transportation system to achieve

### Mac Lynde

Active Transportation Section Manager  
(503) 986-3880  
McGregor.Lynde@odot.state.or.us

### Deborah Benavidez

Statewide Planning Program Coordinator  
(503) 986-4220  
Deborah.Benavidez@odot.state.or.us

### ECONOMIC DEVELOPMENT AND COMMUNITY SERVICES CLUSTER MEMBER

### Jack Svadlenak

Economist  
(503) 986-3261  
John.R.Svadlenak@odot.state.or.us

Oregon's long term transportation goals and vision. The Oregon Transportation Plan directs ODOT to include tribal government in the public involvement that is crucial to the development of long range planning documents. Presently, tribes are involved in the development statewide transportation plans through personal contact, email and hard copy communication of information with a solicitation of comments.

In 2018 an internal ODOT Tribal Consultation Work Group was formed to assist in the development of a more inclusive process for tribal consultation in ODOT's planning processes. When complete, this new process will articulate and document roles and responsibilities and key decision points for consulting with Oregon's nine federally recognized tribes. ODOT's Transportation Development Division will be bringing this process out to tribes in early 2019 to gather tribal input into the proposed consultation process.

In 2018, Statewide Planning completed the Oregon Public Transportation Plan. The plan was adopted the Oregon Transportation Commission in September of 2018. ODOT's planning and transit sections worked together to involve tribes in the development of this plan. ODOT staff invited a representative of a tribal transit program to participate on the plan's Policy Advisory Committee (PAC). For the first outreach period in which listening meetings were held in each region in 2016, the team sent a direct invitation to each tribe. ODOT staff also sent letters to each tribe offering participation opportunity information and a presentation, if desired, during each of the 2017 and 2018 major outreach periods.

Early in the project there were workshops in each region and tribal representatives were present at approximately half of these event. In addition, ODOT staff held workshops at two Oregon Public Transit

Conferences, in 2015 and 2017, both of which included participants from tribes. ODOT staff also met with the Tribal Cluster on Economic Development and Transportation in June of 2018.

ODOT transit section staff met in person with each of the nine federally recognized tribes in 2018 to discuss a new transit funding program and the draft Oregon Public Transportation Plan, sharing plan information and inviting tribe members to further participate.

### **Active Transportation**

#### **Safe Routes to School Program**

Safe Routes to School Infrastructure efforts includes \$10 million dollars of state highway funds that are allocated each year to the Safe Routes to School Fund, which increases to \$15 million in 2023 and beyond. The goal of the program is to provide competitive grants for road authorities to address the physical barriers of children walking and bicycling to school. Applicants must work with schools and school districts to identify and address these barriers through infrastructure projects within a one mile radius of the school.

The Safe Routes to School Program reached out to tribes and met with tribal representatives from the Confederated Tribes of the Umatilla Indian Reservation and the Confederated Tribes of Warm Springs in August of 2018. ODOT staff invited tribes to local workshops and gave the option of setting up meetings with tribal leaders to talk about new funding opportunities and to get recommendations for advisory committee members. Staff invited Jonetta Everano from the Confederated Tribes of the Umatilla Indian Reservation to join the Safe Routes to Schools Advisory Committee in September of 2018. The Confederated Tribes of Warm Springs submitted an application for a grant to the program

**Oregon Coast Bike Route**

Active Transportation Liaisons Jenna Berman and Jenna Marmon, attended meetings with the Confederated Tribes of Siletz, and the Confederated Tribes of Grand Ronde to discuss the Oregon Coast Bike Route and solicit feedback and discuss opportunities. Jenna Marmon also delivered a presentation on the Oregon Coast Bike Route at the Legislative Commission on Indian Services Natural Resources Workgroup in the fall of 2018.

**Transportation Options Program**

ODOT’s Transportation Options Program Manager met with Susan Johnson of Kayak Public Transit of the Confederated Tribes of the Umatilla Indian Reservation at the Oregon Public Transit Conference during the last week of October 2018 in Bend. ODOT’s Transportation Options Program Manager subsequently provided Ms. Johnson with 50 reflective arm bands for pedestrian and bicycle safety.

**Transportation and Growth Management Program**

This program provides planning assistance to Oregon communities to create vibrant, livable places where people can walk, bike, take transit or drive where they want to go. The Transportation Growth Management program continues to serve as one of the primary funding sources for local governments to plan for well-designed communities with a balanced, interconnected transportation network. With over 1,100 planning projects supported and completed since 1993, Oregon’s Transportation Growth Management Program continues to provide value to Oregonians by helping communities plan for land use and transportation in concert with community objectives. Tribes are eligible and have received many Transportation Growth Management grants.

The Transportation and Growth Management Program protocols require that grant

managers make contact with each federally recognized tribe by phone or in person to provide information on the four grant programs offered each annual cycle.

During the pre-application process, Transportation and Growth Management regional planners communicate directly with delegates from the tribes to inform tribes of available services and discuss ways in which the program could be of assistance to tribal planning needs.

**TGM long range plans with Tribes**  
*The Klamath Tribes Pedestrian and Bicycle Transportation System Plan*

ODOT provided a grant to the Klamath Tribes for this planning effort. The Transportation and Growth Management Program grant with the Klamath Tribes worked to improve the safety, access and convenience of pedestrian and bicycle transportation with the Chiloquin Community for both local residents and visitors. The project will result in the development of a pedestrian and bicycle transportation system plan for the Chiloquin community that will be adopted and implemented by both the Klamath Tribes and the City of Chiloquin to meet their common local transportation needs.

**Coquille Indian Tribe**

ODOT planning staff and the Coquille Indian Tribe recently completed a comprehensive plan for the tribe’s properties southwest of the City of Coos Bay. Funded by the Transportation and Growth Management Program, the plan identifies locations for future housing, services, economic development activities, multimodal transportation facilities, infrastructure, parks and open spaces.

**Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians**

ODOT planning staff and the Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians recently completed a master plan for tribe-owned property at the

old naval facility at Arago Point. Funded by the Transportation and Growth Management Program, the plan identifies land uses for a destination resort, interpretive center,

recreational activities, and improvements to the on-site and nearby multimodal transportation systems

## Transportation Safety Division

### About

ODOT’s Transportation Safety Division is responsible for promoting activities that reduce the instance and severity of trans-transportation related crashes in Oregon. This is primarily accomplished through the division’s community programs and through its strategic and long-range planning efforts.

### Community Program

The Community Program is designed to assist local governments, non-profits and volunteers in initiating and conducting ongoing safety programs and activities within their jurisdiction or area of interest. Through this program, the Transportation Safety Division also seeks to work with community representatives to direct them toward relevant grants to improve the safety of the traveling public. Tribal governments are eligible and have accessed the materials and resources of the division’s community programs.

### Strategic and Long-Range Planning

The Strategic Long-Range Planning program is designed to routinely develop and update the state’s Transportation Safety Action Plan to guide transportation safety efforts across agencies statewide. This plan also serves as the state’s Strategic Highway Safety Plan which guides investments in traffic safety improvements, both of infrastructure and non-infrastructure (education and enforcement). Tribal governments are specifically invited to participate in the development of these safety

planning efforts, and a number of tribes have elected to participate in the process in prior years.

### Specific Interactions in 2018

The division continued work with several tribes to develop plans for improving safety on reservation lands and among tribal memberships. In 2018, the division conducted outreach to coordinate with the tribes. In addition, many specific financial and other interactions occurred:

- A grant was awarded in 2018 to the Confederated Tribes of Coos, Lower Umpqua, and Siuslaw Indians’ Police Department to upgrade to electronic citation and crash reporting systems.
- A grant was awarded the Klamath Tribes’ Tribal Health and Family Services agency to run a community based child passenger safety program.
- The Transportation Safety Division worked with the Burns Paiute Tribe to conduct a bicycle safety rodeo for tribal members; to recognize first responders in Harney County through a ‘Guns and Hoses’ celebration. The Burns Paiute Tribe sent representatives who provided extremely valuable input at a Harney County planning event to identify problems and potential solutions and develop a plan to address them.
- The Confederated Tribes of Warm Springs were awarded a grant to conduct speed enforcement activities.
- In November 2018, the Transportation Safety Division partnered to offer a child passenger safety technician training at

### KEY CONTACTS

**Troy Costales**  
 Administrator  
 (503) 986-6718  
[Troy.E.Costales@odot.state.or.us](mailto:Troy.E.Costales@odot.state.or.us)

**Walter McAllister**  
 Safety Strategist  
 (503) 986-4187  
[Walter.J.McAllister@odot.state.or.us](mailto:Walter.J.McAllister@odot.state.or.us)

the Grande Ronde Community Service Center, and provided the Confederated Tribes of Grand Ronde Tribal Police Department a grant for occupant protection enforcement activities.

- The Transportation Safety Division partnered with the Confederated Tribes of the Umatilla Indian Reservation to offer transportation safety at the tribes' Summer Youth Enrichment Program (July 23, 2018 and August 13, 2018). The Transportation Safety Division further worked with the tribes to identify ways to align with the tribes' newly adopted Local Roads Safety Plan (July 23, 2018 and August 13, 2018)